



Report to Producers

Annual Producer Meeting • October 16, 2025



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2025 Annual Producer Meeting

The Annual Producer Meeting (APM) will be held on Thursday, October 16, 2025, via Zoom webcast.

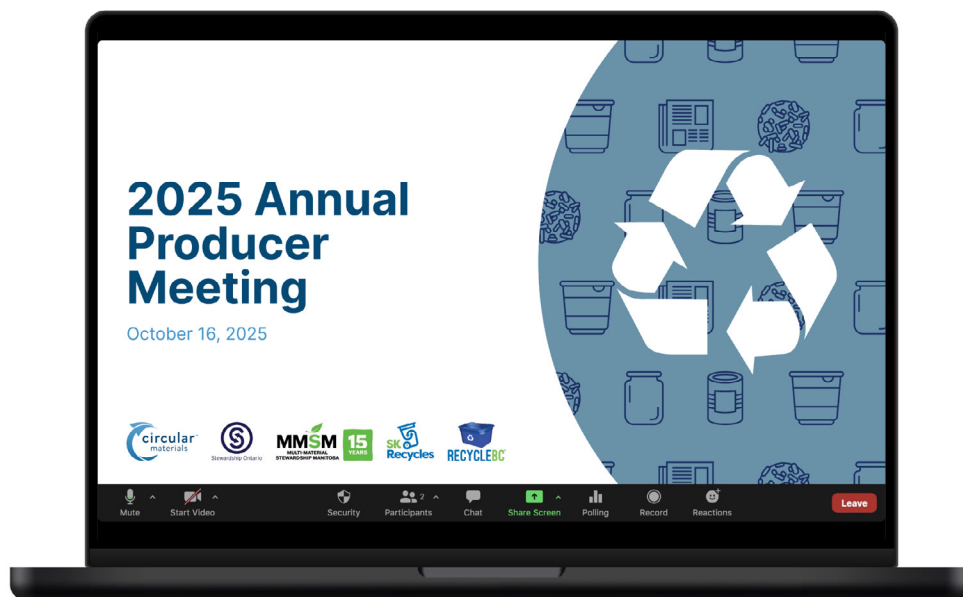
The APM will review 2026 budgets and fees for Circular Materials in Nova Scotia, New Brunswick, Alberta and the Yukon; Multi-Material Stewardship Manitoba; SK Recycles and Recycle BC.

As the program winds up at the end of 2025, Stewardship Ontario will also provide a final update to producers at the APM.

Registration for the webcast can be done [online](#). After the meeting, the presentation slides, an archived replay of the webcast and other resources will be available on the Circular Materials [Producer Guide](#).

Local times for the APM:

- **Nova Scotia:** 3:00 to 5:00 p.m. ADT
- **New Brunswick:** 3:00 to 5:00 p.m. ADT
- **Ontario:** 2:00 to 4:00 p.m. EDT
- **Manitoba:** 1:00 to 3:00 p.m. CDT
- **Saskatchewan:** 12:00 p.m. to 2:00 p.m. CST
- **Alberta:** 12:00 p.m. to 2:00 p.m. MDT
- **British Columbia:** 11:00 a.m. to 1:00 p.m. PDT
- **The Yukon:** 11:00 a.m. to 1:00 p.m. MST



About This Report: Budgets and Fees for EPR Programs Across Canada

This report provides a comprehensive summary of budgets and material fee rates for extended producer responsibility (EPR) programs for **Circular Materials in Nova Scotia, New Brunswick, Alberta and the Yukon; Multi-Material Stewardship Manitoba (MMSM); SK Recycles; and Recycle BC.**

Due to the competitive market, budgets and fees for **Circular Materials in Ontario are not included in this report** and are shared through the Ontario Producer Advisory Group and on the WeRecycle Portal. This report also includes a final update for **Stewardship Ontario** as the program winds up operations at the end of 2025.

Please note that fee rates for designated materials cover the costs associated with collecting, transporting and processing packaging and paper products in each province. Fees between programs are not directly comparable given the differences in the regulatory requirements, scope, funding obligations, system costs, material recovery performance and material definitions.

The annual fee-setting process is designed to ensure fairness and transparency. To learn more, please visit Circular Materials' [Producer Guide](#).





Letter to Producers

2025 represented a significant year for extended producer responsibility in Canada, with major program launches in multiple provinces and greater harmonization between regional programs to accelerate a circular economy across the country and drive value for producers.

EPR Programs for Paper & Packaging Products Advance Across Canada

Throughout the year there were several milestones for regional EPR programs for packaging and paper products. In May, Circular Materials in New Brunswick expanded services to multi-family residences and schools. In April, Multi-Material Stewardship Manitoba (MMSM) celebrated its 15th anniversary while taking further steps towards the transition to full EPR in the province. Throughout the year, SK Recycles continued to advance full EPR implementation in Saskatchewan while further expanding community participation. On April 1, Circular Materials in Alberta launched Phase 1 of its EPR program, and Circular Materials programs in both the Yukon and Nova Scotia prepared for EPR program launches coming up in November and December 2025, respectively. In 2025, Recycle BC continued to enhance its established program with expanded flexible plastics collection. You can read more about the 2025 highlights from each regional program throughout this report.

Collaboration, Harmonization and Innovation to Drive Value for Producers

Collaboration with stakeholders throughout the supply chain is critical to advance Canada's circular economy across the country. In 2023, Circular Materials, MMSM, SK Recycles and Recycle BC began work to identify areas where our organizations could collaborate to share best practices, harmonize, drive efficiencies and deliver greater value for producers. Since then, there have been many collaborations, including, for example, working to advance difficult-to-recycle plastics through [PRFLEX](#) and seeking innovative recycling technologies through a request for expressions of interest ([REOI](#)) process.

In 2025, our focus turned to collaboration on efforts to harmonize annual producer reporting and ultimately drive greater transparency and fairness in the annual fee setting process. In May, we kicked off a four-year project and an extensive review of the Material Cost Differentiation (MCD) methodology. MCD, as a conceptual system model, serves as the foundation to equitably allocate recycling system costs across material categories as part of the Four-Step Fee Methodology. For more information, see the annual Fee Setting Process section in this report.

Included in the MCD project is the national harmonization of producer reporting categories and, in collaboration with our partners Éco Entreprises Québec, all regional programs achieved 100% alignment on reporting categories. Following further engagement with producers on these categories, we are very pleased to launch the final, harmonized list of reporting categories in this report – please see the Appendix to view the list.

Evolving Program Governance

To meet evolving producer needs, the growth of producer membership and align with the organization's vision, strategy and geographic reach, in 2025, Circular Materials began engaging with producers on evolving to a broad-based inclusive membership model where all producers have an opportunity to become voting members. Following [feedback from producers](#) and approval by the Board of Directors in September, Circular Materials will shortly be finalizing the model, which comes into effect in January 2026.

2025 also marked confirmation of the amalgamation between Recycle BC and SK Recycles into one legal entity, effective January 1, 2026. This change will simplify the governance structure into one board of directors, set of committees, bylaws, etc., while still maintaining responsibility for two provincial programs. This advancement takes place after many years of sharing resources between the two organizations and will further support efficiency improvements.

Looking Ahead

It is a unique moment in the evolution of recycling for packaging and paper products in Canada. Driving innovation and environmental performance requires unprecedented levels of collaboration and engagement throughout our industry.

During this period of transformation, we understand producers are navigating complex financial and operational challenges. Our organizations are dedicated to supporting producers through this transition while working together to harmonize our programs, drive cost efficiencies and advance a circular economy for the benefit of communities across the country.



Allen Langdon
Chief Executive Officer
Circular Materials



Karen Melnychuk
Executive Director
Multi-Material Stewardship Manitoba



Sam Baker
Executive Director
SK Recycles & Recycle BC

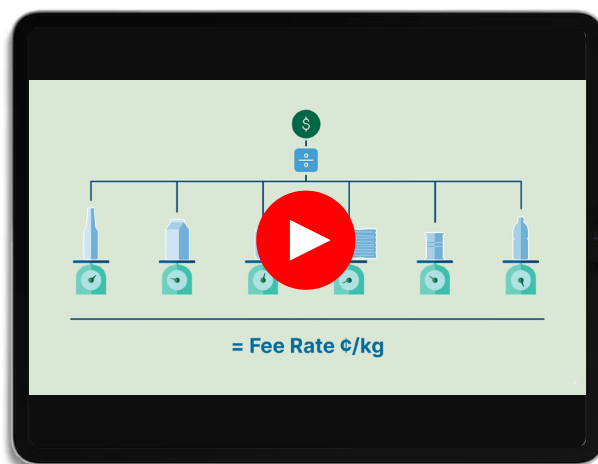
Overview of Program Budget and Fee Setting Process

This report provides a comprehensive summary of budgets and material fee rates for extended producer responsibility (EPR) programs for Circular Materials in Nova Scotia, New Brunswick, Alberta and the Yukon; Multi-Material Stewardship Manitoba (MMSM); SK Recycles; and Recycle BC.

Fee rates for designated materials cover the costs associated with collecting, transporting and processing packaging and paper products in each province. Fees between programs are not directly comparable given the differences in the jurisdictional regulatory requirements, scope, funding obligations, system costs, material recovery performance, material definitions and how long the EPR program has been running in the province/territory.

The annual fee setting process is designed to ensure fairness and transparency. Fee rates cover the costs associated with the collection, transportation and processing of designated materials. Fee rates are expressed in cents/kg and are calculated for each regional program using approved [fee setting methodologies](#).

Fee methodologies were developed through extensive consultation with producers and, over the years, continue to be refined to ensure fairness and reflect ongoing changes in the recycling industry (see the section below on the current multi-year review of the MCD methodology as one example).



For an overview of the fee setting process, view our [Fee Setting 101 video](#).

Key Steps in the Fee Setting Process



Budget: Total cost to collect, sort and market materials (offset by commodity revenue), plus all program management expenses.



Material Cost Input: The Material Cost Index (MCI) assigns each material a relative value representing its impact on the cost of recycling system activities.



Fees: The total fees to be paid by each material category once budget items have been allocated in accordance with the **four-step fee methodology**.



Final Fee Rates: The final fee rate (expressed in cents/kg) is produced by dividing the total fees for each material category by the quantity of material supplied by the producers.

Budget: To determine the material fee rates to be paid by producers, the first step is to prepare the program's budget. The most significant component of all program budgets is the cost to manage the recycling system, or supply chain costs. Supply chain costs are determined by referencing commercial contracts with collection and post-collection service providers. Under the current shared EPR model, Manitoba's supply chain costs are calculated based on submitted municipal costs once they have undergone a verification process.

Program budgets also include the costs to manage the programs and to deliver on promotion and education objectives and regulatory requirements.

Commodities Revenue Offsets Budget Costs: Commodity markets are an important factor in recycling system fee budgets because commodity revenues offset collection and post-collection costs. When commodity revenues fall, overall program costs increase.

Commodity revenue must be estimated for each program for the future year. Some programs use forecasting models, which consider the commercial terms of their contracts, while other programs use a historical three-year rolling average model.

In addition to the total commodity revenue budget, the [Four-Step Fee Methodology](#) requires a commodity price to be available for each material category in order to calculate its relative share of the program commodity revenue. In general, fee rate variability is more significant for materials with high commodity revenue per tonne.

Material Cost Index: The goal of the fee setting process is to fairly allocate a program's budget and costs to all designated materials based on defined principles. This requires a determination of each material's impact on the cost of recycling system activities, as compared to all other materials, which is calculated through a material cost index. The Material Cost Index (MCI) is calculated using the [Material Cost Differentiation \(MCD\) methodology](#). This methodology was developed through extensive consultation with producers and continues to be refined to ensure fairness and reflect ongoing changes in the recycling industry. See details below on the multi-year review of the MCD methodology which began in 2025.

Final Fee Rates: Final fee rates are expressed in cents/kg. Invoices shared with producers in January each year and apply the fee rates to each producer's reported quantity of materials. For more information on the evolution of fee methodologies, the annual fee process, material fee rates and invoice and payment details, visit the [Circular Materials' Producer Guide](#).

Collaboration on a Multi-Year Review of the MCD Methodology

In May 2025, Circular Materials, MMSM, SK Recycles and Recycle BC kicked off a collaborative [four-year project](#) and review of the Material Cost Differentiation methodology, which determines how recycling costs are allocated across different material categories during the annual fee setting process. This joint initiative aims to drive greater transparency, accuracy and fairness for annual fee setting and will conclude in December 2026 with changes to producer fees reflected in 2028. Key project milestones include:

- **Milestone 1: Review of Materials Characteristics and Reporting Categories (May-September 2025):** The first key step in the MCD review project was to seek to harmonize material reporting categories across the country. In collaboration with our partners Éco Entreprises Québec, all regional programs achieved 100% alignment on reporting categories and following engagement with producers, we are very pleased to launch the final, harmonized list of producer reporting categories in this report – please see the Appendix for the newly harmonized list.

Harmonized Reporting Categories: Through this harmonization effort, there are now 62 reporting categories across Canada. Producers will begin reporting using these new harmonized categories in 2027 which provides sufficient lead time for producers to prepare, adjust internal systems and work with their suppliers.

We are currently working on the development of several practical tools and resources, such as jurisdictional mapping, regulatory summaries, reporting tips, FAQs and quick-reference guides, etc., to support producers through the reporting transition. More detailed technical guidance will follow in 2026 to ensure producers are well-equipped for implementation in 2027 (i.e. tools such as decision trees and producer guides).

Cost Implications: We understand producers are keen to understand the cost implications which will result from these new harmonized reporting categories. However, fee setting implications must be informed by the multi-year MCD Project process, which includes additional fieldwork, data analysis and validation to be conducted in 2027 and which will then guide the 2028 fee-setting cycle. Fees will reflect actual recycling costs to ensure fair cost distribution.

Learn More: We will host an [MCD 101 Webinar](#) on **November 28, 2025**, for producers to provide some foundational information on the current MCD methodology.

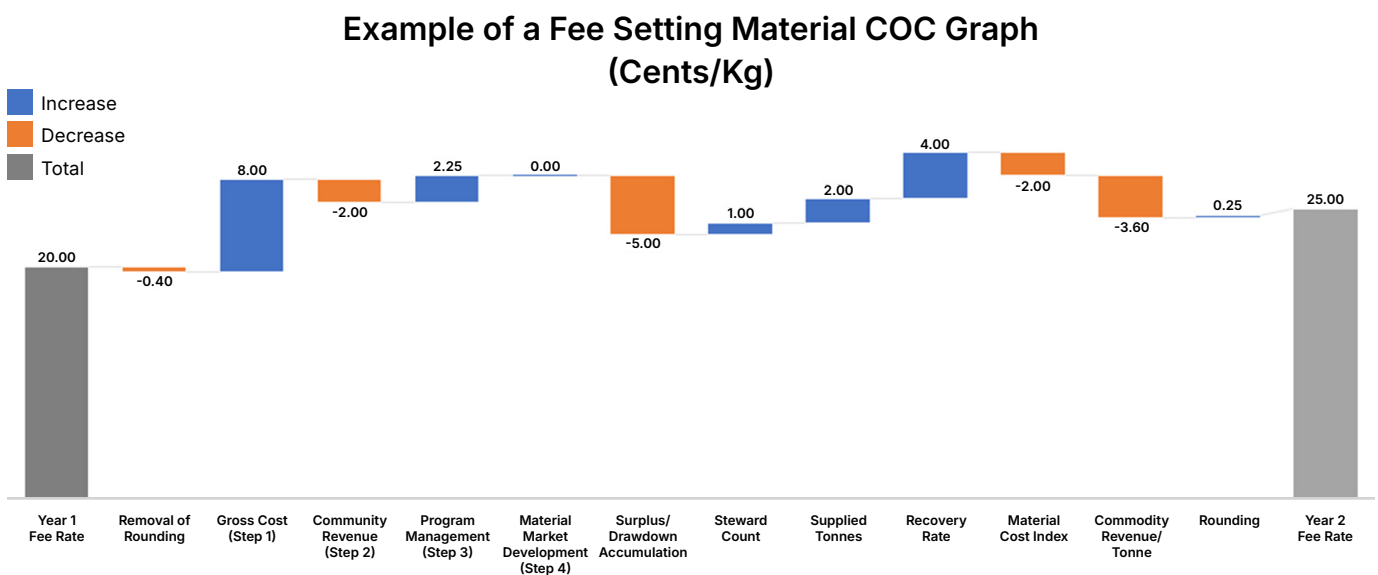
- **Milestone 2: Review of Material Study Categories (October 2025-March 2026):** Our second key step is to turn our focus to refining material study categories by aligning them with updated reporting structures and exploring alternative testing approaches to enhance the accuracy and efficiency of documenting material flows and impacts.
- **Milestone 3: Evaluation of System Boundaries (October 2025-March 2026):** The third key step is an evaluation of system boundaries, which will reassess and potentially extend MCD system boundaries in response to evolving provincial EPR frameworks, measurement methods and stakeholder feedback.
- **Milestone 4: Evaluation of the Conceptual Recycling System Design (April-June 2026):** In late spring 2026, we will explore opportunities for enhancements to the conceptual recycling system design by reviewing interdependencies, such as system boundaries, material characteristics and emerging technologies. The goal of this step is to propose optimized modules and measurement methodologies which align with evolving MCD principles.
- **Milestone 5: Internal Updates to Systems and Alignment (July-December 2026):** To ensure readiness as we approach the 2027 implementation of the new material reporting categories and 2028 fee setting, the fifth stage of the project will focus on updates to internal systems, data, reporting, the WeRecycle Portal and reporting guidance based changes resulting from the MCD project.
- **Milestone 6: Producer Implementation of New Reporting Categories (January 2027):** Producers will begin using the new Harmonized Producer Reporting categories for their annual supply data reports.
- **2028: Producer Fee Schedule will be updated in line with new material categories.** 2028 producer fees will reflect all updates and refinements resulting from the MCD Review Project.

Year-to-Year Fee Rate Cause of Change Explanation

In response to producer requests, we have developed graphs to illustrate the factors driving material fee rate changes from year to year. An example fee rate Cause of Change graph is provided below.

The **Year 1 Fee Rate** is the first bar on the left of the graph, and the **Year 2 Fee Rate** is the last bar on the right. The bars in between indicate if a rate has increased (represented by the colour blue) or decreased (represented by the colour orange) due to a particular factor and note the change in cents/kg. Please see the Material Cause of Change Factors table below for detailed descriptions.

Please note, not all factors apply to each program. In each program section of this report, we have included a graph for one material. To view the Cause of Change graphs for all materials, please visit each program's website.



Material Fee Rates - Cause of Change Factors

Factors	Description/Impact
2025 Fee Rate	Graphs begin with the published fee rate for the current year.
Removal of Rounding and 2025 Newspaper (MMSM only)	Changes to fee rate when both the current year rounding (see definition of rounding for each program below), and current Newspaper remaining amount are removed (MMSM only).
Gross Cost (Step 1)	Changes in the program's cost to collect, manage, market and oversee these recycling system activities, maintaining the current year's relative share of supply and collected quantities. Only the gross cost value is updated.
Commodity Revenue (Step 2)	Changes in the program's revenue earned from the sale of materials to recycling end markets, maintaining the current year's relative share of managed quantities. Only the total program commodity revenue is updated.
Program Management (Step 3)	Changes to the program management budget (staff, services, systems and technology, office lease, etc.), maintaining the current year's relative share of program management cost and updating the program management cost budget only.
Material Market Development (Step 4)	Investments needed to improve the material's recovery performance.
Surplus Drawdown/ Accumulation	Reduction in the fee rate by using reserves to finance a portion of the program budget. Or an increase in the fee rate caused by the accumulation of program reserves.
Producer/Steward Count	Relative share of program management costs for this material based on the change to the number of producers/stewards supplying material in this category.
Supplied Tonnes	The impact on fees caused by an increase or decrease in a material's relative share of supply quantities, considering both the change in this material's supply quantity and all other materials.
Recovery Rate	The impact on fees caused by an increase or decrease in a material's relative share of managed/collected quantities.
Material Cost Index	Update to the Material Cost Index (MCI) value for calculating each material's relative share of supply and collected/managed quantities.
Commodity Revenue/ Tonne	Update to the material's commodity price per tonne and the resulting impact on each material's relative share of the program's total commodity revenue.
Rounding	Rounding of fee rates to zero decimal places (Recycle BC and SK Recycles) and two decimal places (MMSM).
Aggregation Impact Netted (Circular Materials programs only)	The impact caused by the aggregation of materials netted by the impact of rounding for Circular Materials in New Brunswick.
2026 Newspaper Remaining (MMSM only)	Allocation of the shortfall in Newspaper fee revenue to all other materials (MMSM only).
2026 Fee Rate	This is the final fee rate for the upcoming year considering all causes of change.

A Note on US Tariffs

In 2025, the implementation and fluctuations of tariffs have had a noticeable impact on various sectors of the Canadian economy and thus indirectly impacting the recycling industry.

At the time of this report's publication, producer responsibility organizations (PROs) for packaging and printed paper EPR programs across Canada have not been directly impacted by tariffs, as recyclable materials sent to end-markets in the United States (US) (i.e. plastics and metal) had been exempt.

A recent announcement by the US government in early October 2025, stated that medium and heavy-duty trucks imported into the US, which include garbage collection trucks, will face a 25% tariff as of November 1, 2025. As these tariffs could impact the cost of collection services procured by the PROs, pending tariff implementation, these incremental costs will need to be factored into change orders or bid prices as of November 1, 2025.

Circular Materials



* Please note, due to the competitive market, fees for **Circular Materials in Ontario** are provided at a separate **Producer Advisory Group** meeting and are posted on the WeRecycle Portal.

Circular Materials Overview

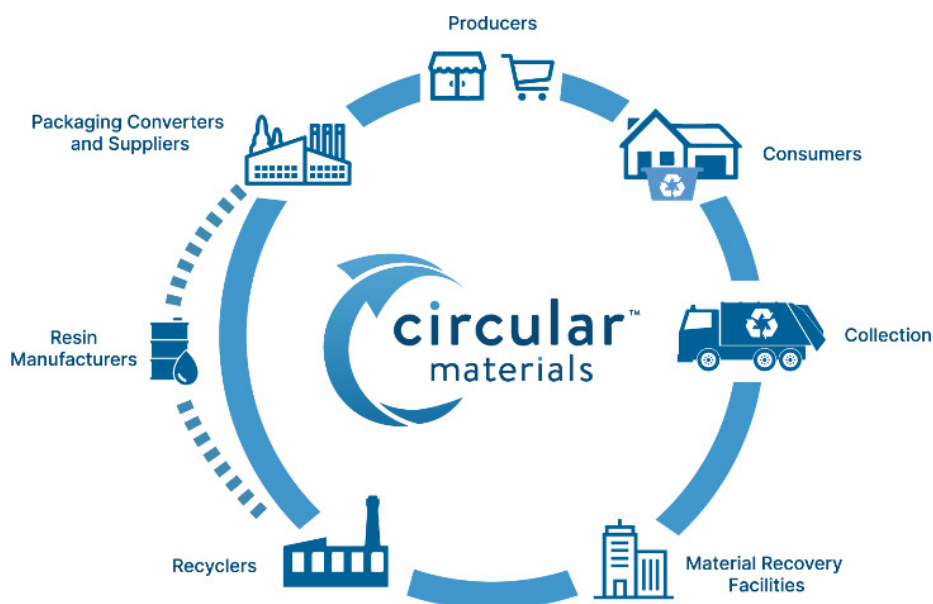
A National Not-for-Profit Producer Responsibility Organization

Circular Materials is a national not-for-profit producer-led organization that supports producers in meeting their obligations under extended producer responsibility regulations for packaging and paper products across Canada. Circular Materials manages programs in Nova Scotia, New Brunswick, Ontario, Alberta and the Yukon.

Circular Materials works collaboratively with producers to provide [value-added services](#) including: a harmonized, national approach to producer compliance services, innovative recycling solutions, best-in-class systems and tools, strategic promotion and education initiatives, a dedicated customer relations team and a not-for-profit, cost-efficient service delivery model, to name just a few.

As an organization created and governed by producers, collaboration with producers is key, and we host ongoing Producer Working Group meetings to ensure that we are designing a recycling system that meets producer needs.

Circular Materials' goal is to advance the circular economy and build cost-effective, innovative recycling systems where materials are collected, recycled and returned to producers for use as recycled content in new products and packaging.



Circular Materials in Nova Scotia



Circular Materials in Nova Scotia

Circular Materials is the producer responsibility organization in Nova Scotia, working in partnership with [Divert NS](#), to manage the transition to EPR for packaging and paper products which is set to launch on December 1, 2025. For more information, visit the Circular Materials in Nova Scotia [website page](#).

2025 Update

Throughout 2025, Circular Materials in Nova Scotia focused on building partnerships across the province and finalizing operational plans to support the smooth implementation of EPR on December 1, 2025. Notably, the transition to EPR is not a phased rollout, which is commonly seen in other jurisdictions.

In March 2025, Circular Materials released the [Nova Scotia Readiness Report](#), which outlined our actions and responsibilities on behalf of producers. Also in March, we launched an online registry for multi-family dwellings, schools and campgrounds to formally bring these sectors into the program. In June, we worked with the Eastern Recyclers Association to use existing depot networks for collecting specific materials like flexible plastics and engaged with post-collection operators to establish receiving and pre-conditioning facility networks.

Throughout 2025, we worked with communities on collection and post-collection agreements, while continuing engagement with Mi'kmaq First Nations to support an inclusive program implementation. Monthly First Nation and Municipal Working Group meetings were held throughout the year, with municipalities showing strong interest in participating in the program.

In July, Circular Materials released the [Nova Scotia materials list](#), developed based on [Divert NS](#), the regulator's, Designated Material Guide. The system will operate as a dual-stream, bag-based collection system with separate container and fiber streams. Coordination with Divert NS continued throughout the year, including consultations on proposed EPR oversight fees to be invoiced in September 2025.

Circular Materials in Nova Scotia



In addition to these operational activities, Circular Materials participated in the SWANA Spring Technical Summit in Dartmouth, presenting on EPR implementation across Atlantic Canada and highlighting opportunities for synergies between the Nova Scotia and New Brunswick programs.

Looking ahead, Circular Materials in Nova Scotia will hold a program launch event on November 5, 2025, aligning with Divert NS' Mobius awards that same evening to provide a celebratory event for stakeholders and partners.

Program Performance:

Circular Materials in Nova Scotia looks forward to publishing its inaugural Annual Report in 2027 which will outline the program's performance in greater detail following a year of operations in 2026. Additional performance data will also be included in the 2026 Report to Producers.



Photo: Circular Materials Managing Director - Atlantic, Andrew Philopoulos, spoke at the SWANA Spring Technical Summit.

2026 Circular Materials in Nova Scotia Fee Budget

The 2026 fee budget for the Circular Materials in Nova Scotia program captures costs for 13 months of operations (i.e., also includes costs for December 2025) and service to single-family dwellings and the start of multi-family, school and campground service for facilities that registered to receive service. It also includes costs related to managing collected material post-collection including related to transferring and processing.

In addition to supply chain costs, promotion and education and program management costs make up the 2026 fee budget of \$49.9 million, which also includes \$3.0 million to build operating reserves as well as \$0.8 million in start-up costs.

Circular Materials in Nova Scotia Fee Budget (\$ in Millions)	
	2026
Supply Chain Cost	\$41.4
Promotion & Education Cost	\$2.4
Program Management Cost	\$2.3
Program Management as % of the Cost Budget	5.0%
Total Cost Budget	\$46.1
Reserve Accumulation / (Drawdown)	\$3.0
Start-up Costs	\$0.8
Total Fee Budget	\$49.9
Additional Information	
Collected Tonnes (Forecasted)	47,556
Supply Tonnes (Reported by Producers)	50,511
Average fee rate (cents per kg) (Total fee budget/supply tonnes)	99 c/kg

2026 Fee Schedule for Circular Materials in Nova Scotia

2026 is the first year of fee rates for the Circular Materials in Nova Scotia program. 2026 fee rates use the Material Cost Index (MCI) values as an input under Step 1 of the Four-Step Fee Methodology, which are used alongside other factors (supplied tonnes, recovery rates and commodity prices under Steps 2-4) to allocate the program budget to the various material categories. To learn more about the fee methodology, see the earlier section of this report.

Circular Materials in Nova Scotia Fee Schedule (Cents/Kg)		
	Material	2026 Fee Rates (Cents/Kg)
Paper	Newspapers	82
	Newsprint (inserts and circulars)	82
	Magazines and Catalogues	82
	Directories	82
	Other Printed Materials	82
	Purchased Posters, Calendars, Greeting Cards and Envelopes	82
	Paper for General Use	82
	Kraft Paper Carry-Out Bags	74
	Kraft Paper - Non-Laminated	74
	Corrugated Cardboard	74
	Boxboard and Other Paper Packaging	74
	Gable Top Containers	74
	Paper Laminates	74
	Aseptic Containers	74
Rigid Plastic	PET Containers, Jars and Jugs < 5 Litres	143
	PET Containers, Jars and Jugs >= 5 Litres	143
	PET Thermoform Containers < 5 Litres	143
	HDPE Containers, Jars and Jugs < 5 Litres	84
	HDPE Containers, Jars and Jugs >= 5 Litres	84
	Expanded Polystyrene	462
	Non-Expanded Polystyrene	186
	Other Plastic Packaging (not listed Above) < 5 Litres	117
	Other Plastic Packaging (not listed Above) >= 5 Litres	117

Circular Materials in Nova Scotia



Circular Materials in Nova Scotia Fee Schedule (Cents/Kg)		
	Material	2026 Fee Rates (Cents/Kg)
Flexible Plastic	LDPE/HDPE Film	212
	LDPE/HDPE Film Carry-Out Bags	212
	Plastic Laminates	212
Metal	Other Steel Containers and Packaging	91
	Steel Aerosol Containers	91
	Aluminum Food Containers	104
	Aluminum Aerosol Containers	104
	Other Aluminum Packaging	104
Glass	Clear Glass	51
	Coloured Glass	51

Future Outlook: Three-Year Cost Budget Forecast for Nova Scotia

Following producer requests to provide future budget forecasts, we are pleased to provide a three-year budget outlook for the Circular Materials in Nova Scotia program. Please note the following assumptions included in the table below for the years 2027 and 2028.

- Supply Chain Costs:
 - Decrease in 2027 and increase in 2028 relate to:
 - 2027 and 2028 represent 12 months of operational costs as compared to the 2026 budget which reflects **13 months** of operations including December 2025.
 - Collection costs are assumed to increase in 2027 mainly due to the expansion of collection services to facilities (i.e., multi-family, schools and campgrounds) and increased tonnes collected and managed.
 - Post-collection costs reflect savings due to the start-up of a new state-of-the-art pre-conditioning facility located in Nova Scotia beginning in 2027.
 - 2028 cost increases compared to 2027 are driven by projected household growth.
- Program Management costs are assumed to increase 5% annually.
- Promotion and Education costs are assumed to increase 5% annually.

Circular Materials in Nova Scotia Cost Budget Forecast (\$ in Millions)					
	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)	(b)	(c)	(d)=(b-a)/a	(e)=(c-b)/b
Supply Chain Costs	\$41.4	\$39.6	\$40.7	-4.4%	2.9%
Promotion & Education	\$2.37	\$2.41	\$2.5	1.7%	4.0%
Program Management	\$2.3	\$2.4	\$2.6	5.0%	5.0%
Total Costs	\$46.1	\$44.4	\$45.8	-3.6%	3.1%
Additional Information					
Collected Tonnes (Forecasted)	47,556	48,488	48,488	2.0%	0.0%
Households/Stops (contracted)	457,661	516,475	521,639	12.9%	1.0%
Cost per tonne collected	\$970	\$917	\$945	-5.5%	3.1%
Cost per household/stop	\$101	\$86	\$88	-14.6%	2.1%

Circular Materials in New Brunswick



Circular Materials in New Brunswick

Circular Materials in New Brunswick is the province's producer responsibility organization, working in partnership with the regulator [Recycle NB](#). New Brunswick was the first Atlantic province to adopt an EPR model, launching its program in late 2023 with a phased rollout. For more information, visit the Circular Materials in New Brunswick [website pages](#).

2025 Update

In May 2025, Circular Materials met a significant milestone - the completion of Phase 1 of the EPR transition with all communities in New Brunswick now receiving curbside collection services. We celebrated this achievement alongside partners from the Department of Environment and Climate Change, Recycle NB and the Oromocto First Nations.



Photo: In May 2025, Circular Materials celebrated the expansion of New Brunswick's EPR program with an event in Oromocto program alongside various stakeholders, including the Oromocto First Nations.

Throughout the year, our focus was expanding the collection program to communities that previously lacked curbside recycling and to multi-residential dwellings and schools which will be complete by the first of November.

Revising Stewardship Plan & Targets: This year, we also updated a 2026-2030 Stewardship Plan. A 2023 Stewardship Plan had previously been developed but required updates following the release of updated Designated Materials Regulation, which is intended to standardize requirements for the various EPR and stewardship programs across New Brunswick. In March, Circular Materials held a webinar to engage New Brunswick

producers and seek feedback on proposed material targets. The revised Stewardship Plan was formally submitted to Recycle NB in June, and we will look to incorporate feedback.

Program Performance: In July 2025, Circular Materials in New Brunswick published its inaugural [2024 Annual Report](#) outlining the program's performance. Please see the table below and the full report for more details.

New Brunswick Performance	
	2024
Recycling Performance	
Collected Tonnes ¹	10,233
Supplied Tonnes (Reported by Producers)	41,475
Recycled Tonnes ²	7,383
Stored Tonnes ³	1,487
% of Tonnes Managed by Recycling ⁴	87%
Population Serviced by Program ⁵	630,000
Recycled KG per Capita ⁶	14.1
Accessibility Performance	
# Households Serviced	300,000
Promotion & Education Cost per Capita	\$2.50
Cost Performance	
Recycled + Stored Tonnes	8,870
Net Cost	\$15,944,928
Net Cost per Tonne	\$1,798
Net Cost per Capita	\$25
Collected Tonnes	10,233
Net Cost per tonne collected/managed	\$1,558

¹ Total tonnes of material collected by Circular Materials in 2024 from all eligible sources.

² Material that was shipped to recycling end-markets.

³ Material that was processed (i.e., baled inventory) and ready to be shipped to recycling end-markets.

⁴ Percentage of collected tonnes shipped to recycling end-markets and/or stored (i.e., baled inventory), ready for shipping to recycling end-markets.

⁵ Estimated based on 2021 census people per household applied to # Households Serviced.

⁶ Amount of kilograms per capita that were shipped to recycling end-markets and/or stored (i.e., baled inventory) ready for shipping to recycling end-markets.

2026 Circular Materials in New Brunswick Fee Budget

The 2026 fee budget captures supply chain costs for the full year of services to single-family dwellings and the continued expansion of multi-family and school service for facilities that registered to receive service starting in 2025 and that were forecasted to register in the program in 2026.

In addition to supply chain costs, other material management costs (representing audit, consulting fees, etc.), promotion and education, program management and regulatory costs make up the 2026 fee budget of \$35.2 million, which also includes a \$0.6 million reserve drawdown. The reserve drawdown was authorized by the Board of Directors to offset 2026 fee increases for producers, given that accumulated reserves have met the program policy target of maintaining three months of program operating costs. The fee budget decrease from year to year also reflects the availability of more accurate cost data, such as collected materials.

Circular Materials in New Brunswick Fee Budget (\$ in Millions)			
	2026	2025	Variance %
Supply Chain Cost	\$30.6	\$33.2	-8.0%
Promotion & Education Cost	\$2.5	\$2.2	17.7%
Program Management Cost	\$2.2	\$2.0	7.3%
Regulatory Cost	\$0.6	\$0.6	0.0%
Program Management as % of the Cost Budget	6.1%	5.4%	0.7%
Total Cost Budget	\$35.9	\$38.0	-5.6%
Reserve Accumulation / (Drawdown)	-\$0.6	\$1.1	-157.7%
Total Fee Budget	\$35.2	\$39.1	-9.9%
Additional Information			
Collected Tonnes (Forecasted)	31,471	38,591	-18.5%
Supply Tonnes (Reported by Producers)	40,279	44,083	-8.6%
Average fee rate (cents per kg) (Total fee budget/supply tonnes)	88 c/kg	89 c/kg	-1.1%

2026 Fee Schedule for Circular Materials in New Brunswick

2026 fee rates use the Material Cost Index (MCI) values as an input under Step 1 of the Four-Step Fee Methodology, which are used alongside other factors (supplied tonnes, recovery rates and commodity prices under Steps 2-4) to allocate the program budget to the various material categories. To learn more about the fee methodology, see the earlier section of this report.

Circular Materials in New Brunswick Fee Schedule (Cents/Kg)				
	Material	2026 Fee Rates (Cents/Kg)	2025 Fee Rates (Cents/Kg)	Variance %
Paper	Newspapers	74	80	-7.5%
	Newsprint (inserts and circulars)	74	80	-7.5%
	Magazines and Catalogues	74	80	-7.5%
	Directories	74	80	-7.5%
	Other Printed Materials	74	80	-7.5%
	Purchased Posters, Calendars, Greeting Cards and Envelopes	74	80	-7.5%
	Paper for General Use	74	80	-7.5%
	Kraft Paper Carry-Out Bags	65	61	6.6%
	Kraft Paper - Non-Laminated	65	61	6.6%
	Corrugated Cardboard	65	61	6.6%
	Boxboard and Other Paper Packaging	65	61	6.6%
	Gable Top Containers	65	61	6.6%
	Paper Laminates	65	61	6.6%
	Aseptic Containers	65	61	6.6%
Rigid Plastic	PET Containers, Jars and Jugs < 5 Litres	128	121	5.8%
	PET Containers, Jars and Jugs ≥ 5 Litres	128	121	5.8%
	PET Thermoform Containers < 5 Litres	128	121	5.8%
	HDPE Containers, Jars and Jugs < 5 Litres	75	57	31.6%

Circular Materials in New Brunswick

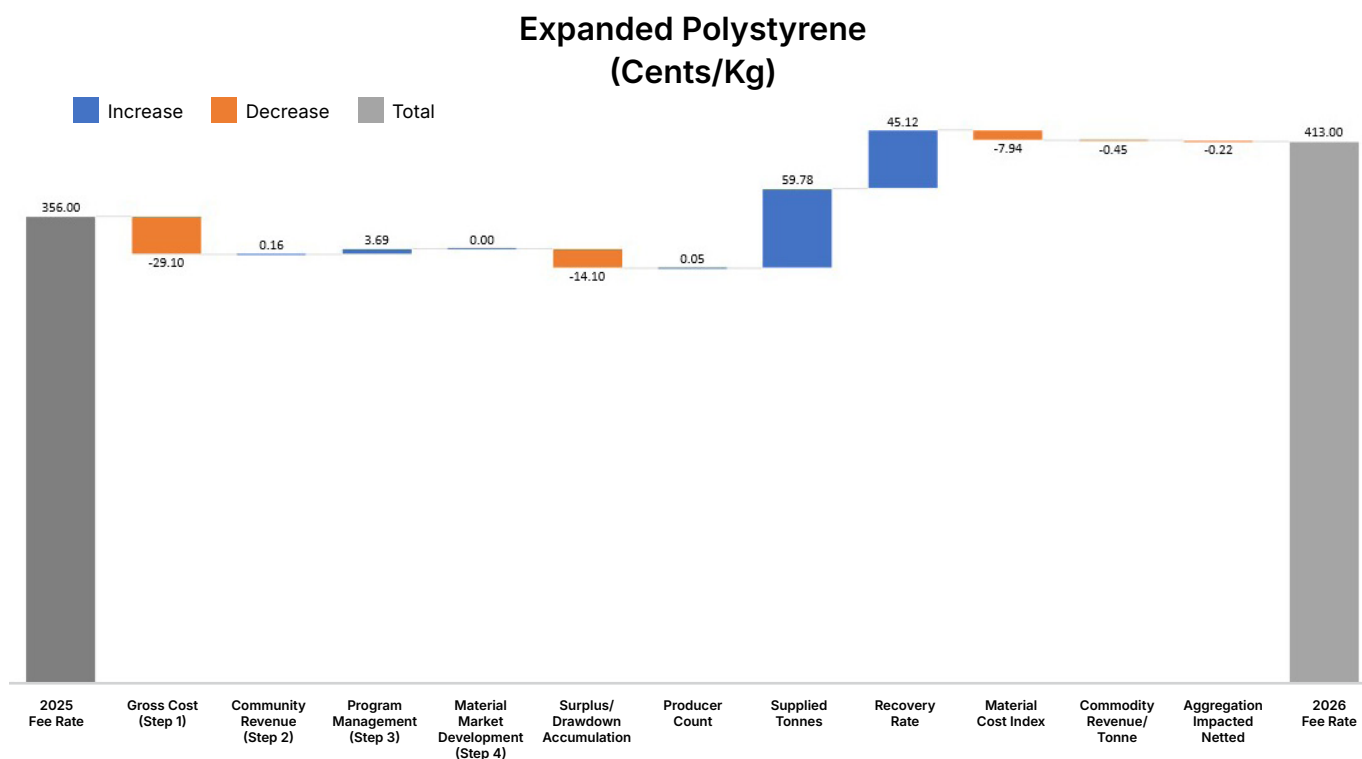


Circular Materials in New Brunswick Fee Schedule (Cents/Kg)				
	Material	2026 Fee Rates (Cents/Kg)	2025 Fee Rates (Cents/Kg)	Variance %
Rigid Plastic	HDPE Containers, Jars and Jugs ≥ 5 Litres	75	57	31.6%
	Expanded Polystyrene	413	356	16.0%
	Non-Expanded Polystyrene	166	176	-5.7%
	Other Plastic Packaging (not listed Above) < 5 Litres	105	101	4.0%
	Other Plastic Packaging (not listed Above) ≥ 5 Litres	105	101	4.0%
	PLA, PHA, PHB	105	101	4.0%
Flexible Plastic	LDPE/HDPE Film	187	166	12.7%
	LDPE/HDPE Film Carry-Out Bags	187	166	12.7%
	PLA, PHA, PHB - Plastic Film	187	166	12.7%
	PLA, PHA, PHB Carry-Out bags	187	166	12.7%
	Plastic Laminates	187	166	12.7%
Metal	Other Steel Containers and Packaging	82	78	5.1%
	Steel Aerosol Containers	82	78	5.1%
	Aluminum Food Containers	93	90	3.3%
	Aluminum Aerosol Containers	93	90	3.3%
	Other Aluminum Packaging	93	90	3.3%
Glass	Clear Glass	46	60	-23.3%
	Coloured Glass	46	60	-23.3%

Fee Rate Change Example

As detailed in the budget and fees overview section at the beginning of this report, material fee rate Cause of Change graphs have been developed to illustrate the factors driving fee rate changes from 2025 to 2026. The Cause of Change graph below provides details for Expanded Polystyrene. Graphs for all other materials are available in Circular Materials' [Producer Guide](#).

The 2026 fee rate (the last bar on the right of the graph) for Expanded Polystyrene is 413 cents/kg, and the 2025 fee rate (the first bar on the left) is 356 cents/kg, which is an increase of 16% or 57 cents/kg. The impact of each factor is listed at the bottom of the graph and figures are provided in cents/kg. Notable change factors for the Expanded Polystyrene 2026 fee rate include an increase for supplied tonnes and recovery rate and a decrease for gross cost. Please see the Material Cause of Change Factors table in the Fee Setting section of this report for a detailed description of each of these factors and their impact on material fee rates.



Future Outlook: Three-Year Cost Budget Forecast in New Brunswick

Following producer requests to provide future budget forecasts, Circular Materials is pleased to provide a three-year budget outlook for New Brunswick. Please note that the following assumptions are reflected in the table below.

- Supply Chain Costs:
 - 2026 costs represent a full year of all-in costs to service curbside (single-family) households and reflects more accurate cost data including related to collected tonnes (based on 2025). A phased service expansion of multi-family and schools is anticipated throughout 2026.
 - 2027 costs:
 - Post-collection services for Atlantic Canada are to be centralized at a new pre-conditioning facility located in Nova Scotia. This will result in increased transportation costs from New Brunswick starting in 2027.
 - The expansion of collection services to multi-family and schools, along with organic growth for curbside collection, also increases 2027 costs as compared to 2026.
 - 2028 costs increases are driven by growth, such as house count increases.
- Program Management costs, Promotion and Education costs and Recycle NB regulatory management costs have been kept steady year over year.

Circular Materials in New Brunswick



Circular Materials in New Brunswick Cost Budget Forecast (\$ in Millions)							
	2025 Budget	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2026 vs. 2025	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)	(b)	(c)	(d)	(e)= (b-a)/a	(f)= (c-b)/b	(g)= (d-c)/c
Supply Chain Costs	\$33.2	\$30.6	\$35.7	\$36.7	-8.0%	16.8%	2.8%
Promotion & Education	\$2.2	\$2.5	\$2.5	\$2.5	17.7%	0.0%	0.0%
Program Management	\$2.0	\$2.2	\$2.2	\$2.2	7.3%	0.0%	0.0%
Regulatory Costs	\$0.6	\$0.6	\$0.6	\$0.6	0.0%	0.0%	0.0%
Total Costs	\$38.0	\$35.9	\$41.0	\$42.0	-5.6%	14.4%	2.4%
Additional Information							
Collected Tonnes (Forecasted)	38,591	31,471	32,750	33,077	-18.5%	4.1%	1.0%
Households/Stops (contracted)	342,385	353,070	370,957	374,666	3.1%	5.1%	1.0%
Cost per tonne collected	\$984	\$1,139	\$1,252	\$1,269	15.8%	9.9%	1.4%
Cost per household/ stop	\$111	\$102	\$111	\$112	-8.4%	8.9%	1.4%

Circular Materials in Alberta



Circular Materials in Alberta

Circular Materials in Alberta is responsible for supporting producers with their obligations under the [Extended Producer Responsibility Regulation \(EPR\)](#) and ensuring a successful transition to EPR that will meaningfully improve recycling rates for Albertans. For more information, visit the Circular Materials in Alberta [website pages](#).

2025 Update

In 2025, the Circular Materials in Alberta program advanced from EPR transition planning to program delivery. On April 1, 2025, Circular Materials launched Phase 1 of Alberta's EPR program for packaging and paper products. Phase 1 covers over 200 communities through two service models: direct management by Circular Materials and continued management from municipalities (as service providers to Circular Materials). Services include depot services in 263 communities through 441 locations.

An event at the City of Edmonton's Kennedale East Facility brought together representatives from communities, municipalities, government, business and industry to celebrate the launch of EPR in the province.



Photo: In April 2025, Circular Materials celebrated Alberta's EPR program launch with an event in Edmonton.

Preparation for a Phase 2 launch on October 1, 2026, continued for registered communities without existing services and the expansion of services, including to 121 communities that were previously depot-only. Planning identified 54 new Phase 2 communities requiring curbside and depot services, plus over 90 Phase 1 communities needing additional curbside services. Circular Materials also established a multi-family dwelling registry and advanced facility post-collection and procurement planning for Phase 2.

Program Performance:

Circular Materials in Alberta looks forward to publishing its inaugural Annual Report in 2026 which will outline the program's performance in greater detail following the program launch in 2025. Additional performance data will also be included in the 2026 Report to Producers.

2026 Circular Materials in Alberta Fee Budget

Please note that significant limitations, caveats and assumptions underlie the 2026 budget given the program is in transition. The total 2026 fee budget of \$185.9 million for the Circular Materials in Alberta program reflects:

- Supply Chain Costs:
 - A full year of costs for Phase 1 communities, as well as three months of costs for Phase 2 communities, which are scheduled to launch in Q4 2026.
 - By comparison, the **2025 budget included only nine months of costs**, with Phase 1 commencing in April 2025. This timing shift contributes to a notable year-over-year increase in expenses. Furthermore, Phase 2 introduces new cost drivers, including the rollout of multi-family collection, expansion of single-family service to areas previously served by depot or garbage-only curbside collection, and the inclusion of new curbside materials.
- In addition to supply chain costs, the budget includes other post-collections costs (representing audit, field staff costs, etc.), startup costs recovery of \$2 million and Program Management and Promotion and Education costs.
- To manage increases in 2026 producer fees, the Board of Directors authorized a reserve drawdown of \$4.7 million which also ensures maintaining reserve funds in line with our policy target of three months of operating costs.

Circular Materials in Alberta



Circular Materials in Alberta Fee Budget (\$ in Millions)			
	2026	2025	Variance %
Supply Chain Cost	\$173.4	\$141.0	23.0%
Promotion & Education Cost	\$5.3	\$2.9	82.8%
Program Management Cost	\$9.9	\$7.0	42.1%
Program Management as % of the Cost Budget	5.3%	4.6%	0.6%
Total Cost Budget	\$188.6	\$150.9	25.0%
Reserve Accumulation / (Drawdown)	-\$4.7	\$21.1	-122.5%
Start up cost recovery	\$2.0	\$1.0	100.0%
Total Fee Budget	\$185.9	\$173.0	7.5%
Additional Information			
Collected Tonnes (Forecasted)	220,899	144,225	53.2%
Supply Tonnes (Reported by Producers)	226,392	213,176	6.2%
Average fee rate (cents per kg) (Total fee budget/supply tonnes)	83 c/kg	82 c/kg	1.2%

2026 Fee Schedule for Circular Materials in Alberta

2026 fee rates use the Material Cost Index (MCI) values as an input under Step 1 of the Four-Step Fee Methodology, which are used alongside other factors (supplied tonnes, recovery rates and commodity prices under Steps 2-4) to allocate the program budget to the various material categories. To learn more about the fee methodology, see the earlier section of this report.

The average 2026 fee rate increased by 1% from 2025, reflecting supply chain cost increases from a phased transition of communities to EPR and a 6% increase in the supply tonnes. In addition, to offset producer fee increases in 2026, a reserve drawdown was authorized to moderate fee rate increases.

Circular Materials in Alberta Fee Schedule (Cents/Kg)				
	Material	2026 Fee Rates (Cents/Kg)	2025 Fee Rates (Cents/Kg)	Variance %
Paper	Newspapers	83	84	-1.2%
	Newsprint (inserts and circulars)	83	84	-1.2%
	Magazines and Catalogues	31	33	-6.1%
	Directories	31	33	-6.1%
	Other Printed Materials	89	89	0.0%
	Purchased Posters, Calendars, Greeting Cards and Envelopes	89	89	0.0%
	Paper for General Use	89	89	0.0%
	Kraft Paper Carry-Out Bags	101	69	46.4%
	Kraft Paper - Non-Laminated	101	69	46.4%
	Corrugated Cardboard	70	69	1.4%
	Boxboard and Other Paper Packaging	40	38	5.3%
	Gable Top Containers	91	85	7.1%
	Paper Laminates	91	85	7.1%
	Aseptic Containers	91	85	7.1%

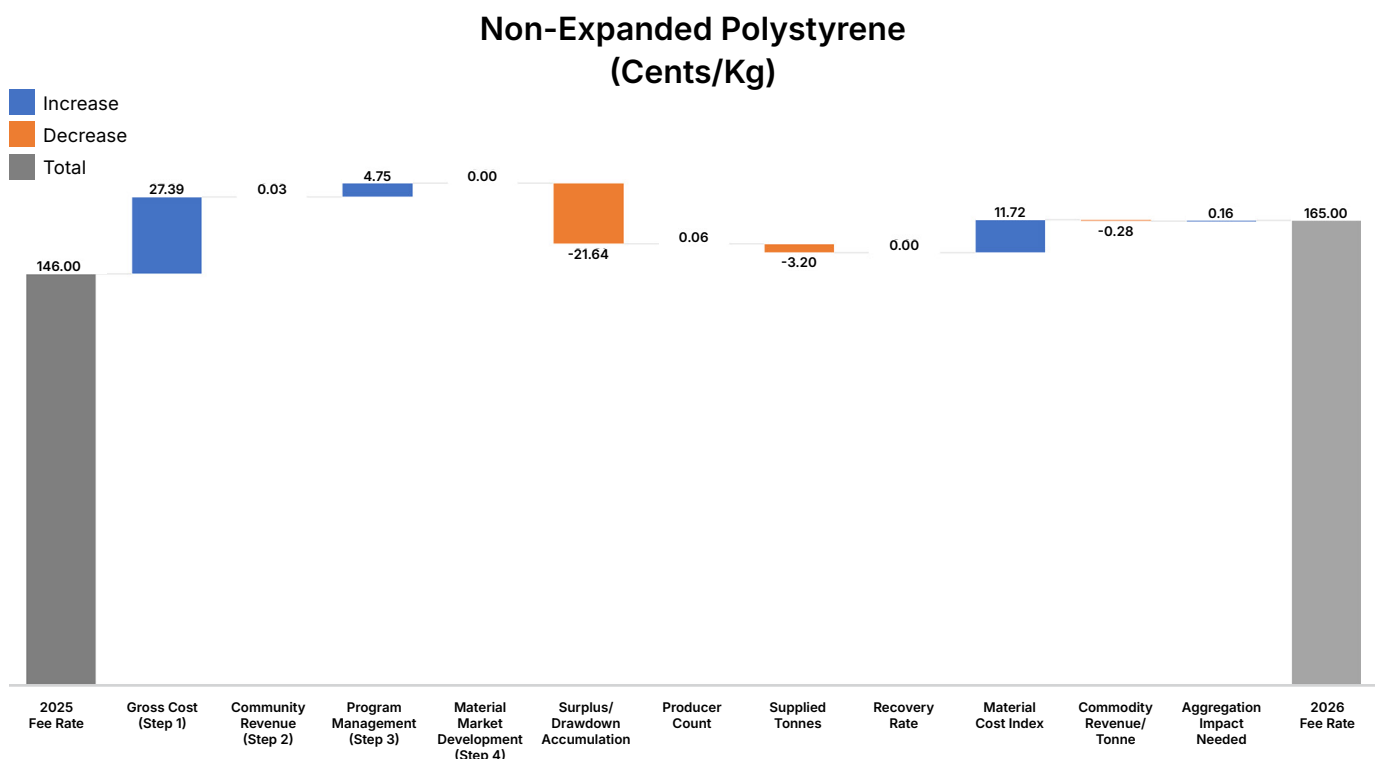
Circular Materials in Alberta Fee Schedule (Cents/Kg)				
	Material	2026 Fee Rates (Cents/Kg)	2025 Fee Rates (Cents/Kg)	Variance %
Rigid Plastic	PET Containers, Jars and Jugs < 5 Litres	125	121	3.3%
	PET Containers, Jars and Jugs >= 5 Litres	125	121	3.3%
	PET Thermoform Containers < 5 Litres	125	121	3.3%
	HDPE Containers, Jars and Jugs < 5 Litres	63	48	31.3%
	HDPE Containers, Jars and Jugs >= 5 Litres	63	48	31.3%
	Expanded Polystyrene	364	353	3.1%
	Non-Expanded Polystyrene	165	146	13.0%
	Other Plastic Packaging (not listed Above) < 5 Litres	102	97	5.2%
	Other Plastic Packaging (not listed Above) >= 5 Litres	102	97	5.2%
Flexible Plastic	LDPE/HDPE Film	198	197	0.5%
	LDPE/HDPE Film Carry-Out Bags	198	197	0.5%
	Plastic Laminates	167	163	2.5%
Metal	Other Steel Containers and Packaging	69	66	4.5%
	Steel Aerosol Containers	59	56	5.4%
	Aluminum Food Containers	77	72	6.9%
	Aluminum Aerosol Containers	75	70	7.1%
	Other Aluminum Packaging	74	70	5.7%
Glass	Clear Glass	45	44	2.3%
	Coloured Glass	45	44	2.3%

Fee Rate Change Example

As detailed in the budget and fees overview section at the beginning of this report, material fee rate Cause of Change graphs have been developed to illustrate the factors driving fee rate changes from 2025 to 2026. In 2026, the highest fee rate increase is seen in the Kraft paper material categories which previously shared fee rates with Corrugated Cardboard and have been now separated out to reflect their distinct characteristics and inputs.

In addition, Non-Expanded Polystyrene shows the largest year-over-year increase in fee rate (cents/kg) and is shown in the Cause of Change graph below. The 2026 fee rate (the last bar on the right of the graph) for Non-Expanded Polystyrene is 165 cents/kg, and the 2025 fee rate (the first bar on the left) is 146 cents/kg, which is an increase of 13.0% or 19 cents/kg. The impact of each factor is listed at the bottom of the graph and figures are provided in cents/kg. Notable change factors include an increase for Gross Cost and MCI and a decrease for Surplus Drawdown/Accumulation.

Please see the Material Cause of Change Factors table in the Fee Setting section of this report for a detailed description of each of these factors and their impact on material fee rates. Graphs for all other materials are available on the [Circular Materials' Producer Guide](#).



Future Outlook: Three-Year Cost Budget Forecast

Following producer requests to provide future budget forecasts, Circular Materials is pleased to provide a three-year budget outlook for the Alberta program. Please note the following assumptions included in the table below.

- Supply Chain Costs:
 - Costs in 2027 are expected to increase by 25% due to:
 - Annualization of Phase 2 communities which transitioned in October 2026.
 - Higher collection volumes resulting from the expanded scope of materials for the full 12 months in 2026.
 - Increased post-collection costs to accommodate the broader material scope.
 - Costs in 2028 are expected to increase in line with volume and consumer price index (CPI).
- Promotion and Education costs are expected to increase in line with projected household growth and consumer price index (CPI) increases.
- Program Management costs are expected to increase in line with projected CPI increases.

Circular Materials in Alberta



Circular Materials in Alberta Cost Budget Forecast (\$ in Millions)							
	2025 Budget	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2026 vs. 2025	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)	(b)	(c)	(d)	(e)= (b-a)/a	(f)= (c-b)/b	(g)= (d-c)/c
Supply Chain Costs	\$141.0	\$173.4	\$218.9	\$231.2	23.0%	26.2%	5.6%
Promotion & Education	\$2.9	\$5.3	\$6.1	\$6.3	82.8%	15.7%	2.9%
Program Management	\$7.0	\$9.9	\$10.2	\$10.5	42.1%	2.7%	2.7%
Total Costs	\$150.9	\$188.6	\$235.2	\$248.0	25.0%	24.7%	5.4%
Additional Information							
Tonnes Collected (Forecasted)	144,225	220,899	266,735	274,737	53.2%	20.7%	3.0%
Households/Stops (contracted)	1,581,434	1,909,275	1,966,553	2,025,550	20.7%	3.0%	3.0%
Cost per tonne collected	\$1,046	\$854	\$882	\$903	-18.4%	3.3%	2.4%
Cost per household/ stop	\$95	\$99	\$120	\$122	3.5%	21.1%	2.4%

Circular Materials in the Yukon



Circular Materials in the Yukon

Circular Materials is the producer responsibility organization in the Yukon supporting producers in meeting regulatory requirements under the territory's first EPR framework, set to launch on November 1, 2025. For more information, visit the Circular Materials in the Yukon [website page](#).

2025 Update

Following the release of the EPR regulation on January 25, 2024, Circular Materials conducted extensive stakeholder consultation throughout the year and submitted the Stewardship Plan to the Government of Yukon. Following approval of the Stewardship Plan on February 1, 2025, Circular Materials focused on preparing for the EPR launch on November 1, 2025.

The early months involved finalizing operational details with the Government of Yukon while addressing ongoing concerns about program costs and the de minimis threshold. Circular Materials explored various approaches to reduce costs while maintaining effective service. The organization successfully secured several modifications to the initial plan, including an 18-month delay for introducing new materials to existing collections (saving approximately \$175,000 annually) and postponing small business collection until May 1, 2027. Additional cost-saving proposals are under further discussion with the Government of Yukon. New materials and expanded services, including collection from institutional facilities and schools, will be phased in over time.

Operational planning intensified throughout the spring as teams conducted discovery meetings with contractors and municipalities across the territory to establish service delivery options. In Whitehorse, efforts focused on creating competitive options for curbside collection services, while work in other communities centred on maintaining existing municipal and government-operated services with gradual improvements planned for the medium and long term. The Yukon Territory and First Nations Working Group was established with monthly meetings beginning May 28, providing a forum for ongoing community engagement.

Circular Materials in the Yukon



Photo: In April 2025, Circular Materials conducted discovery meetings across the territory.

Program Performance:

Circular Materials in the Yukon looks forward to publishing its inaugural Annual Report in 2026 which will outline the program's performance in greater detail following the program launch in 2025. Additional performance data will also be included in the 2026 Report to Producers.

2026 Circular Materials in the Yukon Fee Budget

Please note that significant limitations, caveats and assumptions underlie the 2026 fee budget, given the program has yet to begin operations. The 2026 fee budget of \$4.7 million for Circular Materials in the Yukon is based on:

- Estimated supply chain costs for **14 months** of operations.
- To support the early stages of the EPR transition and manage cost risks for producers due to predicted supply tonnage, the Yukon government has committed to pay for the processing of any material above 2,000 tonnes between November 1, 2025, to March 31, 2027.
- In addition to supply chain costs, other material management costs include audit, field staff costs, etc. Budget also includes Program Management, Promotion and Education and recovery of start-up costs.
- For the 2026 inaugural Yukon fee budget, to manage fee increases for producers, no reserves are being accumulated.

Circular Materials in the Yukon Fee Budget (\$ in Millions)	
	2026
Supply Chain Cost	\$4.0
Promotion & Education	\$0.3
Program Management	\$0.2
Program Management as % of the Cost Budget	4.6%
Total Cost Budget	\$4.5
Start up cost recovery	\$0.2
Reserve Accumulation / (Drawdown)	\$0
Total Fee Budget	\$4.7
Additional Information	
Tonnes Collected (Forecasted)	2,333
Supply Tonnes (Reported by Producers)	2,066
Average fee rate (cents per kg) (Total fee budget/supply tonnes)	227 c/kg

2026 Fee Schedule for Circular Materials in the Yukon

2026 is the first year of fee rates for the Circular Materials in the Yukon program. 2026 fee rates use the Material Cost Index (MCI) values as an input under Step 1 of the Four-Step Fee Methodology, which are used alongside other factors (supplied tonnes, recovery rates and commodity prices under Steps 2-4), to allocate the program budget to the various material categories. To learn more about the fee methodology, see the earlier section in this report.

Circular Materials in the Yukon Fee Schedule (Cents/Kg)		
	Material	2026 Fee Rates (Cents/Kg)
Paper	Newspapers	167
	Newsprint (inserts and circulars)	167
	Magazines and Catalogues	167
	Directories	167
	Other Printed Materials	167
	Purchased Posters, Calendars, Greeting Cards and Envelopes	167
	Paper for General Use	167
	Kraft Paper Carry-Out Bags	127
	Kraft Paper - Non-Laminated	127
	Corrugated Cardboard	127
	Boxboard and Other Paper Packaging	127
	Gable Top Containers	282
	Paper Laminates	282
	Aseptic Containers	282

Circular Materials in the Yukon



Circular Materials in the Yukon Fee Schedule (Cents/Kg)		
	Material	2026 Fee Rates (Cents/Kg)
Rigid Plastic	PET Containers, Jars and Jugs < 5 Litres	268
	PET Containers, Jars and Jugs >= 5 Litres	268
	PET Thermoform Containers < 5 Litres	299
	HDPE Containers, Jars and Jugs < 5 Litres	268
	HDPE Containers, Jars and Jugs >= 5 Litres	268
	Expanded Polystyrene	939
	Non-Expanded Polystyrene	939
	Other Plastic Packaging (not listed Above) < 5 Litres	299
	Other Plastic Packaging (not listed Above) >= 5 Litres	299
	PLA, PHA, PHB	299
Flexible Plastic	LDPE/HDPE Film	566
	LDPE/HDPE Film Carry-Out Bags	566
	PLA, PHA, PHB - Plastic Film	566
	PLA, PHA, PHB Carry-Out bags	566
	Plastic Laminates	566
Metal	Other Steel Containers and Packaging	191
	Steel Aerosol Containers	191
	Aluminum Food Containers	410
	Aluminum Aerosol Containers	410
	Other Aluminum Packaging	410
Glass	Clear Glass	116
	Coloured Glass	116

Future Outlook: Three-Year Cost Budget Forecast

Following producer requests to provide future budget forecasts, Circular Materials is pleased to provide a three-year budget outlook for the Yukon program. Please note that significant limitations, caveats and assumptions underlie the 2026 budget given the program is in transition.

- Supply Chain Costs:
 - The outlook for the Yukon is developed using 2026 costs as a baseline, assuming a 2% year-over-year growth in projected Consumer Price Index (CPI) costs and household count respectively.
 - While collection volumes were capped in the 2026 budget, given the absence of province-specific data and the uncertainty in collection volumes, the outlook for 2027 and 2028 reflects a cost range based on projected collection volumes of 2,000 tonnes to 4,600 tonnes.
 - This maximum volume assumes inclusion of designated materials from small businesses and the addition of materials which were excluded by the government during the early implementation phase to manage program costs.
- Promotion and Education costs and Program Management costs for 2027 and 2028 are expected to increase in line with projected consumer price index (CPI) increases.

Circular Materials in the Yukon

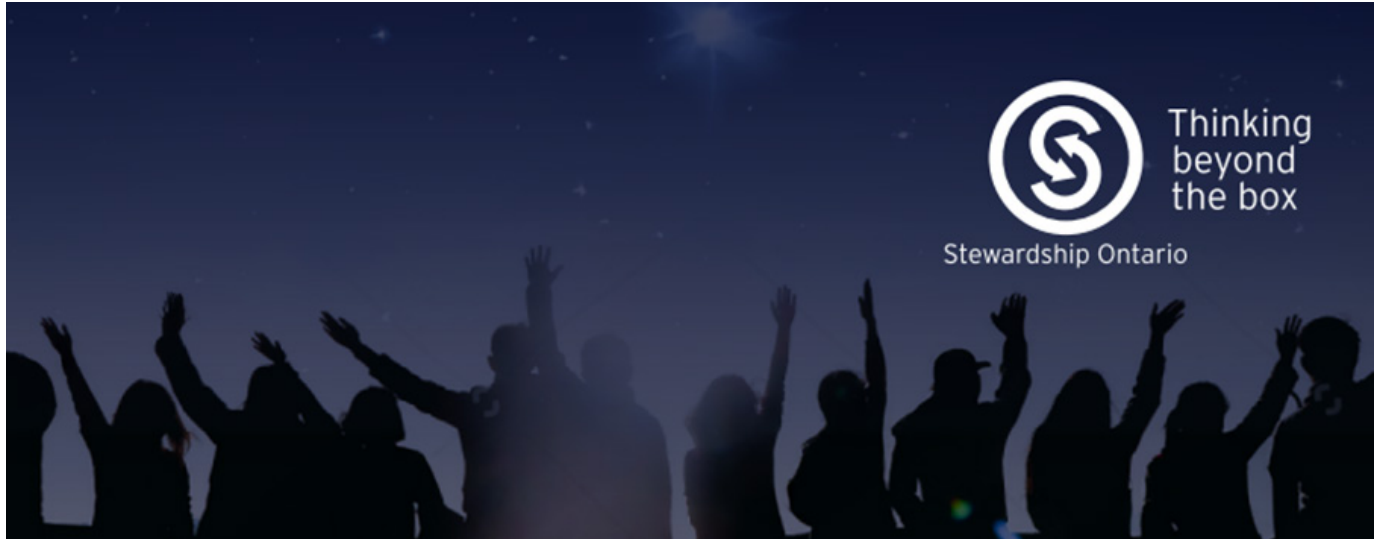


Circular Materials in the Yukon Cost Budget Forecast (\$ in Millions)							
	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)			(b)	(c)	(d)= (b-a)/a	(e)= (c-b)/b
Supply Chain Costs	\$4.0	\$3.6	\$3.7	\$5.1	\$5.2	27.4%	2.9%
Promotion & Education	\$0.3	\$0.3	\$0.3	\$0.3	\$0.3	2.0%	2.0%
Program Management	\$0.2	\$0.2	\$0.2	\$0.2	\$0.2	2.0%	2.0%
Total Costs	\$4.5	\$4.0	\$4.2	\$5.6	\$5.7	24.8%	2.8%
Additional Information							
Tonnes Collected	2,333	2,000	2,000	4,600	4,600	97.2%	0.0%
Households/Stops (contracted)	7,204	7,348	7,495	7,348	7,495	2.0%	2.0%
Cost per tonne collected	\$1,909	\$2,017	\$2,080	\$1,208	\$1,242	-36.7%	2.8%
Cost per household/ stop	\$618	\$549	\$555	\$756	\$762	22.3%	0.8%

Stewardship Ontario

This report includes a final update for Stewardship Ontario as the program winds up operations at the end of 2025. Please note, due to the competitive market, fees for Circular Materials in Ontario will be provided at a separate Producer Advisory Group meeting and will be posted on the [WeRecycle Portal](#).





2025 Update

After more than two decades of pioneering work in producer responsibility, Stewardship Ontario will conclude operations at the end of 2025 as Ontario's Blue Box Program completes its transition to full EPR under Circular Materials.

Stewardship Ontario's historical shared-cost model, which required industry stewards to cover 50% of municipal curbside recycling costs, set a precedent that influenced producer responsibility frameworks across Canada and the United States. Beyond financial coordination, the organization fostered essential partnerships with governments, municipalities, stewards and industry partners to advance recycling systems province-wide.

Since beginning operations in 2004, the organization has facilitated the transfer of over \$1.78 billion from industry stewards to municipalities and First Nations communities, establishing the foundation for what became North America's first legislatively mandated product stewardship program.

During the year, we published our [2024 Annual Report](#), which shares a look back on the highlights of our last 20+ years of operations. The Stewardship Ontario team would like to thank all stewards for your collaboration and partnership over the years!

Cost Savings Efforts Through Transition Support a Final Steward Refund

Actual transition costs were lower in every year of transition compared to the [Blue Box Transition Plan](#) (Transition Plan) estimates, for a total savings of \$5.4 million or 48.2% less than forecasted. Overall, costs to stewards were almost \$20 million less than projected in the Transition Plan. The 2025 distribution from reserves was \$7 million, with an additional steward refund between \$5 and \$8 million planned for December 2025.

Blue Box Transition Plan vs. Actual/Budget 2020-2026 (\$000)				
Blue Box Transition Plan		Blue Box Actual Budget	Variance \$	Variance %
Transition Costs	11,196.2	5,798.2	5,398.0	48.2%
Disburse Plastic Markets Restricted Fund	4,964.4	4,964.4	-	0.0%
Fee Reductions/Refunds	12,091.0	31,169.0	-19,078.0	-157.8%
Operating (Surplus) Deficit	-	(13,680.0)	13,680.0	100.0%
Total	28,251.6	28,251.6	0.0	0.0%

Fee Refund Process

In accordance with the approved [Blue Box Transition Plan](#), remaining funds in Stewardship Ontario's General Reserve will be returned to eligible stewards in December 2025. Each steward's refund will be calculated as a proportionate share of available funds after all organizational expenses are finalized in November 2025.

To be eligible for a refund, stewards must be in good standing as of October 31, 2025, which requires: payment of all 2025 fees in full, no outstanding balances from previous years and active program participation.

Stewards must complete the secure refund form by October 31, 2025, selecting their preferred payment method: electronic fund transfer, Interac e-transfer (auto deposit only) or mailed cheque. Stewards who do not submit preferences by the deadline will automatically receive mailed cheques. Refunds under \$25 will not be issued and de minimis stewards are not eligible.

Questions regarding the refund process or organizational wind-up can be directed to info@stewardshipontario.ca.

Multi-Material Stewardship Manitoba



Multi-Material Stewardship Manitoba

Founded in 2010, Multi-Material Stewardship Manitoba (MMSM) is a not-for-profit, industry-funded organization that funds and provides support for the province's residential recycling programs for packaging and printed paper. To learn more about MMSM, visit [our website](#).

2025 Update

In 2025, MMSM celebrated its 15th anniversary while continuing to expand its reach to the province's most remote communities and advancing Manitoba's transition to full extended producer responsibility.

15th Anniversary: MMSM marked its 15th anniversary on April 1, 2025, with a special celebration that brought together stewards, industry partners, local governments and community members to showcase real-world recycling successes and celebrate 15 years of collaborative progress. To learn more, check out our 15th anniversary [video](#).



Photo: In April 2025, MMSM celebrated its 15th anniversary with an event to mark the significant milestone.

Expanding to Remote Communities: Another milestone this year was welcoming the Town of Churchill into MMSM's program, expanding recycling access to one of Manitoba's most remote communities. Building on a successful 2024 pilot project that transported approximately 1,800 kilograms of recyclables via the Arctic Gateway railway to the Thompson Recycling Centre, Churchill officially registered with MMSM in December 2024. Despite unique challenges, including transportation logistics and extreme weather conditions, the community is committed to improving its waste management infrastructure through a new facility currently in development.

Advancing Towards a Full EPR Transition: Following the completion of the Manitoba Environment and Climate Change Ministerial Advisory Committee process and departmental analysis, the Province of Manitoba completed their review of MMSM's Transition Plan in March of this year. The government's feedback incorporated consensus items from the advisory committee discussions, external consultant recommendations and regulatory compliance requirements under the *Waste Reduction and Prevention Act*. MMSM resubmitted an updated plan and a public consultation period is expected in late 2025 on [EngageMB.ca](https://engagemb.ca), with the Minister's approval to follow.

New Membership Agreement: Looking ahead, MMSM will implement a [new Membership Agreement](#) effective January 1, 2026, replacing the existing MMSM Rules. All current stewards will need to sign the updated agreement via DocuSign to align with program requirements. The new framework provides enhanced terms and clauses ensuring consistent standards across all stewards, incorporates anti-bribery and anti-corruption provisions requested by industry and establishes clearer guidelines for steward reporting, payments and agreement termination processes.

Governance Changes: Karen Melnychuk, Executive Director, Multi-Material Stewardship Manitoba, will be retiring effective December 31, 2025. Over 15 years, Karen helped launch one of North America's first shared EPR programs for residential recycling, and her vision and dedication supported MMSM's collaborative approach, efficiency and strong team.

Program Performance

In June 2025, MMSM published its [2024 MMSM Annual Report](#), which highlighted a 71.8% recovery rate in 2024. For more information about our 2024 performance, see the table below and additional details in the full report. As part of 2026 fee setting, the 2024 recovery rate is now available and is 69.3%.

MMSM Performance			
	2024	2023	YOY VARIANCE
RECYCLING PERFORMANCE			
Collected Tonnes ¹	59,394	62,203	-4.5%
Supplied Tonnes (Reported by Producers)	85,759	86,655	-1.0%
Recovery Rate	69.3%	71.8%	-2.5%
Population Served by PPP Program	1,275,112	1,274,727	0.0%
Recovered KG per Capita	46.6	48.8	-4.5%
ACCESSIBILITY PERFORMANCE			
# Households Served	547,732	547,311	0.1%
% Households with Access to PPP Program ²	95%	95%	0.0%
Promotion & Education Cost per Capita ²	\$0.83	\$0.80	4.0%
COST PERFORMANCE			
Collected Tonnes ¹	59,394	62,203	-4.5%
Net Cost ³	\$34,446,555	\$35,512,951	-3.0%
Net Cost per Tonne	\$580	\$571	1.6%
Net Cost per Capita	\$27	\$28	-3.0%
Promotion & Education Cost per Capita ²	\$0.83	\$0.80	4.0%

¹ Given the shared EPR program model in Manitoba, Collected Tonnes are based on datasets that consist of data from Cost Monitoring Survey (CMS) and Municipal Online Reporting System (MORS).

² Total Municipal and MMSM promotion and education.

³ Net costs include 100% of municipal costs and 100% of commodity revenues. Also included are MMSM's promotion and education, regulatory, market development and all other program management costs.

2026 Fee Budget and Fee Schedule

The 2026 total fee budget of \$24.7 million represents a 5.7% increase (or \$1.3 million) from the 2025 budget. The increase in supply chain costs was driven by higher collection and processing gross costs in the province.

Program management expenses increased from 2025 mainly due to higher field staff costs. There are no general reserves accumulated in the 2025 fee budget; however, there is a net cost of \$40K related to surplus redistribution due to reserve rebalancing.

2026 Fee Budget

MMSM Fee Budget (\$ in Millions)			
	2026	2025	YOY VARIANCE
Shared Model Obligation Share	80%	80%	
Supply Chain Costs ¹	\$21.9	\$19.9	9.6%
Promotion & Education	\$0.74	\$0.71	4.5%
Program Management ²	\$2.0	\$2.7	-24.5%
Program Management as % of the Cost Budget	8.3%	11.6%	-3.3%
Total Cost Budget	\$24.6	\$23.4	5.5%
Reserve Accumulation / (Drawdown)	\$0.04	-\$0.002	1796.1%
Total Fee Budget	\$24.7	\$23.4	5.7%
Additional Information			
Collected Tonnes (Forecasted)	61,546	61,457	0.1%
Supply Tonnes (Reported by Producers)	85,759	86,655	-1.0%
Average fee rate (cents per kg) (Total fee budget/supply tonnes)	28.8 c/kg	26.9 c/kg	6.8%

¹ Other MMSM cost and Field Staff cost are included under Supply Chain Costs for both years

² For the year 2026, investment income is deducted

2026 Fee Schedule

MMSM's 2026 fee rates were calculated using the Four-Step Fee Methodology and the Material Cost Index (MCI). The 2026 average fee rate increased by 6.8% compared to 2025, reflecting a budget increase along with a decrease in the quantity of supplied tonnes. Fee rates for Aluminum Food & Beverage Cans decreased, driven by higher commodity prices. In contrast, fee rates for HDPE Containers and Bottles increased compared to 2025, due to a decrease in its commodity price. Please see the Fee Setting Methodology section earlier in this report for a description of these factors and their impact on material fee rates.

MMSM Fee Schedule (Cents/Kg)				
Category	Material	2026 Fee Rates (cents/kg)	2025 Fee Rates (cents/kg)	Variance
Printed Paper	Newsprint - Publishers	29.45	27.97	5.3%
	Newsprint - Other	31.96	31.20	2.4%
	Magazines and Catalogues	25.59	24.21	5.7%
	Telephone Books	24.76	24.52	1.0%
	Other Printed Paper	36.23	32.45	11.6%
Paper Packaging	Corrugated Cardboard	26.70	22.93	16.4%
	Boxboard	15.65	14.16	10.5%
	Gable Top Cartons	48.61	44.44	9.4%
	Paper Laminates	41.76	34.40	21.4%
	Aseptic Containers	34.54	33.59	2.8%
Plastics	PET Containers and Bottles	33.25	30.57	8.8%
	HDPE Containers and Bottles	-2.76	-18.43	85.0%
	Plastic Film	73.04	74.76	-2.3%
	Plastic Laminates	73.84	71.58	3.2%
	Polystyrene	135.33	118.47	14.2%
	Other Plastics	45.67	44.73	2.1%
Steel	Steel Food & Beverage Cans	27.88	29.12	-4.3%
	Steel Aerosols	21.94	22.70	-3.3%
	Other Steel Containers	17.52	17.24	1.6%
Aluminum	Aluminum Food & Beverage Cans	-15.43	-11.51	-34.1%
	Other Aluminum Packaging	17.69	14.63	20.9%

MMSM Fee Schedule (Cents/Kg)				
Category	Material	2026 Fee Rates (cents/kg)	2025 Fee Rates (cents/kg)	Variance
Glass	Clear Glass	22.19	21.47	3.4%
	Coloured Glass	21.66	20.68	4.7%

Flat Fees for Low-Volume Stewards

In 2022, MMSM introduced a flat-fee billing option for low-volume stewards. With flat fees, eligible stewards (supplying less than 5,000 kg annually), can continue filing their detailed reports and paying material fee rates or they can choose to pay the flat fee instead. The table below presents the flat fees for 2026.

MMSM Low-Volume Flat Fees			
TOTAL SUPPLIED (KG)	2026	2025	VARIANCE %
1,000 - 2,499	\$ 1,000	\$ 900	11.1%
2,500 - 5,000	\$ 2,000	\$ 1,900	5.3%

Fee Rate Change Example

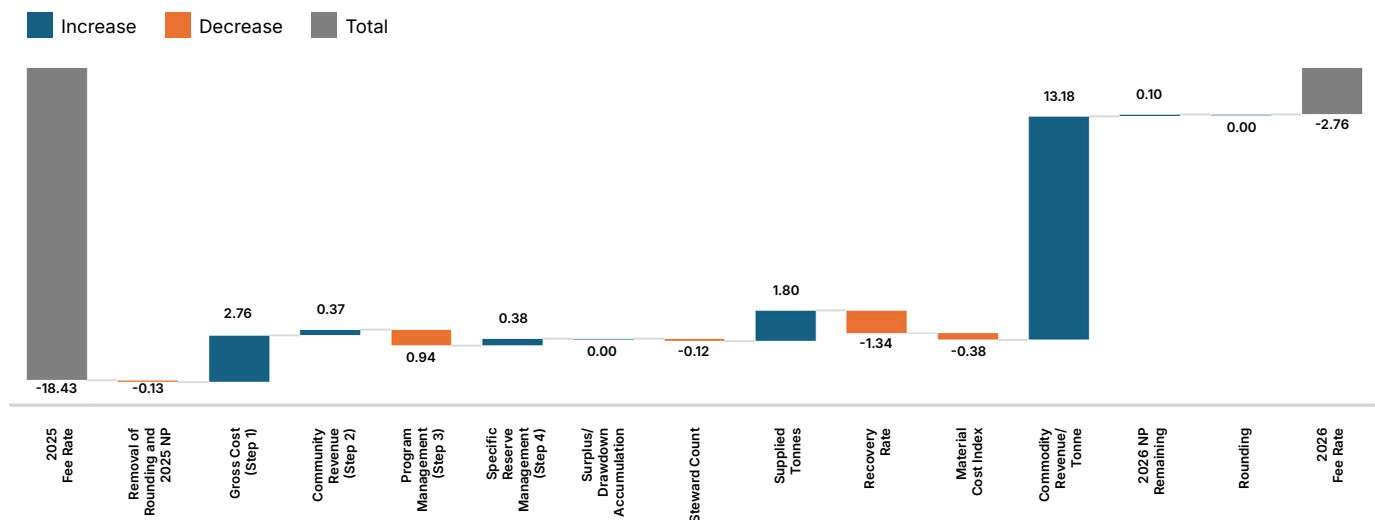
As detailed in the fees and budget overview section at the beginning of this report, graphs have been developed to illustrate the factors driving fee rate changes from 2025 to 2026. The graph below provides details for HDPE Containers and Bottles. Graphs for all other materials are available on the MMSM website.

The 2026 fee rate (the final bar on the right) for HDPE Containers and Bottles is -2.76 cents/kg, and the 2025 rate (the first bar on the left) is -18.43 cents/kg, an increase of 85.0% or 15.67 cents/kg.

The impact for each factor, listed on the bottom of the graph, is provided in cents/kg. Please see the Fee Setting Methodology section of this report for a description of these factors and their impact on material fee rates. Notable change factors for Magazines and Catalogues include:

- Increase: Commodity Revenue/Tonne, Gross Cost, Supplied Tonnes
- Decrease: Recovery Rate, Program Management

HDPE Containers and Bottles (Cents/Kg)



Future Outlook: Three-Year Cost Budget Forecast

Following producer requests to provide future budget forecasts, MMSM is pleased to provide a three-year budget outlook for the program to reflect the planned expansion to full EPR in the province.

Please note, the 2025 and 2026 budgets presented in the table below are reflective of the current 80% shared funding EPR model in Manitoba. This budget model includes a three-year rolling average of historical supply chain costs that are based on submitted municipal costs once they have undergone a verification process. In contrast, the 2027 and 2028 budgets are reflective of expected in-year costs for each respective year.

Budgets for 2027 and 2028 reflect the transition to full EPR and 100% producer funding and supply chain costs which are determined by referencing commercial contracts with collection and post-collection service providers.

Please note, significant limitations, caveats and assumptions underlie the 2027 and 2028 budgets, given the program has yet to transition. Assumptions included in the budgets for 2027 and 2028 include:

- Supply Chain Costs:
 - Two thirds of municipalities are assumed to have transitioned to full EPR in 2027, with all municipalities being fully transitioned by 2028.
 - Supply chain costs for transitioned municipalities are forecasted to increase by 50%. This increase is as a result of a change from the current shared funding model, which is based on a three-year rolling average. The forecasts are based on cost increases observed in other transitioning jurisdictions across Canada.
- Program management costs are assumed to increase to support the transition to full EPR.

Cost Budget Forecast (\$ in Millions)							
	2025 Budget	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2026 vs. 2025	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)	(b)	(c)	(d)	(e)= (b-a)/a	(f)= (c-b)/b	(g)= (d-c)/c
Supply Chain Costs ¹	\$19.9	\$21.9	\$34.8	\$43.7	9.9%	58.7%	25.7%
Promotion & Education	\$0.71	\$0.74	\$0.73	\$0.74	4.5%	-1.9%	1.3%
Program Management ²	\$2.7	\$2.0	\$4.5	\$5.0	-24.5%	118.8%	11.3%
Total Costs	\$23.4	\$24.7	\$40.0	\$49.4	5.7%	61.9%	23.6%
Additional Information							
Collected Tonnes (Forecasted)	61,457	61,546	62,162	62,783	0.1%	1.0%	1.0%
Households/Stops (contracted) ³	547,732	547,732	547,732	547,732	0.0%	0.0%	0.0%
Cost per tonne collected	\$380	\$401	\$643	\$787	5.6%	60.3%	22.4%
Cost per household	\$43	\$45	\$73	\$90	5.7%	61.9%	23.6%

¹ Other MMSM cost and Field Staff cost are included under Material Management Costs for all years

² For the year 2026, investment income is deducted

³ Not all households/stops are assumed to be transitioned to full EPR by 2028

SK Recycles



SK Recycles

SK Recycles operates Saskatchewan's extended producer responsibility program for packaging and paper products, having evolved from Multi-Material Stewardship Western (MMSW), which launched in 2016. SK Recycles launched its full EPR program in 2024, marking a fundamental shift in Saskatchewan's approach to packaging and paper recycling in the previous eight years of operating as a shared responsibility model. This change began with the Saskatchewan Ministry of Environment's approval of the Household Packaging and Paper Stewardship Program Plan in May 2024, followed by the official program launch on December 1. To learn more about SK Recycles, visit [our website](#).

2025 Update

In 2025, SK Recycles focused on advancing the transition to full EPR while implementing new regulatory requirements and expanding community participation. The year began with significant changes for producers as new reporting and fee obligations took effect on January 1, 2025, under updated provincial regulations. Producers meeting the criteria—including Canadian residency, supplying designated materials to Saskatchewan residents and generating over \$1 million in provincial gross revenue—faced dual reporting requirements in the first half of the year, with both 2024 and 2025 Annual Producer Reports due by May 2 and May 31 respectively.

Operationally, SK Recycles continued to collect newly introduced items at SARCAN depots, including flexible plastics, foam packaging and glass. SK Recycles also worked closely with communities identified for Phase 1 onboarding while they completed their decision-making processes, successfully launching three of these communities.



Photo: Throughout 2025, SK Recycles continues to educate Saskatchewan residents to ensure they have the right information and tools to recycle effectively.

The post-collection procurement process launched in January 2025, with SK Recycles collaborating with interested parties to align processing and receiving capacity with program needs across the province. This foundational work supports the systematic expansion of full EPR services beyond the initial December 2024 launch.

The transition timeline received an adjustment in April when the Saskatchewan Ministry of Environment approved SK Recycles' Eligibility and Efficiency Criteria for Phase 2 communities on April 22. Due to the timing of this approval, the completion of the full EPR transition will shift by approximately two months later to early 2028. Despite this adjustment, community onboarding progressed successfully, and SK Recycles continues working with several of Saskatchewan's largest communities to support their transition to the full EPR model, building momentum for the province-wide implementation.

Program Performance

In July 2025, SK Recycles published its 2024 Annual Report on program performance, which included a 66.3% recovery rate. For more information about SK Recycles' 2024 performance, please see the table below and the [2024 SK Recycles Annual Report](#).

SK Recycles Performance			
	2024	2023	YOY VARIANCE
RECYCLING PERFORMANCE			
Collected Tonnes	36,758	35,774	2.8%
Supplied Tonnes	55,446	55,444	0.0%
Recovery Rate	66.3%	64.5%	1.8%
Population Serviced by PPP Program ¹	936,000	933,450	0.3%
Recovered KG per Capita	39.3	38.3	2.5%
ACCESSIBILITY PERFORMANCE			
# Households Serviced ¹	382,000	380,886	0.3%
% Households with Access to PPP Program ¹	84.9%	84.7%	0.2%
COST PERFORMANCE			
Collected Tonnes	36,758	35,774	2.8%
Net Cost	\$20.8M	\$19.1M	8.7%
Net Cost per Tonne	\$566	\$535	5.8%
Net Cost per Capita	\$22	\$21	8.5%
Promotion & Education Cost per Capita	\$0.26	\$0.06	341.4%

¹ Represents access to curbside, multi-family and/or depot services.

2026 Budget Overview

The 2026 budget reflects the continuous onboarding of Phase 1 and initiation of Phase 2 of the EPR transition, in which SK Recycles will work in partnership and assume responsibility for the collection, transportation, receiving, processing and marketing of materials from transitioned communities. Fourteen eligible communities are expected to participate in Phase 1, representing approximately 62% of Saskatchewan households. Two hundred and thirty-two collectors are expected to participate in Transition Phase 2, starting in June 2026. The 2026 budget also reflects household growth.

Promotion and education activities will be expanded to support the transition and inform Saskatchewan residents about the SK Recycles program. Program and operations management, sharing Western Canada resources and the in-province field team, will also expand to support the increase in activity required to support the transition to full EPR.

2025 Surplus

The budget for 2025 was developed based on a staggered start date for communities eligible for Phases 1 and 2. Given the updated forecasted joining dates of Phase 1 and Phase 2 communities, a surplus of \$8.8M is projected in 2025. SK Recycles will utilize this projected surplus in two ways – to offset fee increases and to continue to build program reserves. The balance of the accumulated surplus at the end of 2026 is budgeted at approximately four months of 2026 operating expenses and provides risk mitigation if communities onboard sooner than budgeted.

2026 Fee Budget

The 2026 budget includes an \$8 million drawdown of the above-mentioned projected \$8.8 million accumulated surplus to reduce the 2026 average fee rate increase to zero for producers.

With the above changes and the existing 75% payment model for the remainder of the province, the 2026 fee budget of \$30.9 million is a 5.1% decrease from the previous year.

SK Recycles Fee Budget (\$ in Millions)			
	2026	2025	YOY VARIANCE
Supply Chain Costs	\$35.3	\$31.7	11.4%
Promotion & Education	\$0.8	\$0.7	20.2%
Program Management	\$2.8	\$2.2	28.0%
Program Management as % of the Cost Budget	7.2%	6.3%	0.9%
Total Cost Budget	\$38.9	\$34.5	12.6%
Reserve Accumulation / (Drawdown)	-\$8.0	-\$2.0	300.0%
Total Fee Budget	\$30.9	\$32.5	-5.1%
Additional Information			
Collected Tonnes (Forecasted)	39,339	38,417	2.4%
Supply Tonnes (Reported by Producers)	49,879	52,559	-5.1%
Average fee rate (cents per kg) (Total fee budget/supply tonnes)	62 c/kg	62 c/kg	0.0%

2026 Fee Schedule

The average 2026 fee rate is flat compared to 2025. Fee rates for Aluminum, Polystyrene, Magazines Catalogues & Telephone Books and Other Plastics had significant variances.

SK Recycles Fee Schedule (Cents/Kg)				
Category	Material	2026 Fee Rates (cents/kg)	2025 Fee Rates (cents/kg)	Variance
Printed Paper	Newsprint	63.00	64.00	-1.6%
	Magazines, Catalogues & Telephone books *	24.00	27.00	-11.1%
	Other Printed Paper	59.00	58.00	1.7%
Paper Packaging	Corrugated Cardboard	53.00	51.00	3.9%
	Boxboard	31.00	31.00	0.0%
	Gable Top Cartons	77.00	73.00	5.5%
	Paper Laminates	67.00	68.00	-1.5%
	Aseptic Containers	57.00	55.00	3.6%
Plastics	PET Bottles	87.00	86.00	1.2%
	HDPE Bottles	60.00	64.00	-6.3%
	Plastic Film	119.00	115.00	3.5%
	Plastic Laminates	124.00	131.00	-5.3%
	Polystyrene	216.00	253.00	-14.6%
	Other Plastics	79.00	72.00	9.7%
Steel	Other Steel Packaging including Paint cans *	47.00	49.00	-4.1%
Aluminum	Aluminum Food & Other Containers	75.00	90.00	-16.7%
	Other Aluminum Packaging	73.00	91.00	-19.8%
Glass	Clear Glass	31.00	30.00	3.3%
	Coloured Glass	31.00	30.00	3.3%

* Telephone books and Steel Paint Cans have been rolled up in Magazines and Catalogues and Other Steel Packaging respectively.

2026 Flat Fees for Low-Volume Stewards

Low-volume fees for stewards supplying up to 5,000 kg annually will decrease ~5% from 2025, consistent with the fee budget decrease.

SK Recycles Low-Volume Fees			
TOTAL SUPPLIED (KG)	2026	2025	VARIANCE %
1,000 - 2,499	\$ 1,050	\$ 1,110	-5.4%
2,500 - 5,000	\$ 2,210	\$ 2,330	-5.2%

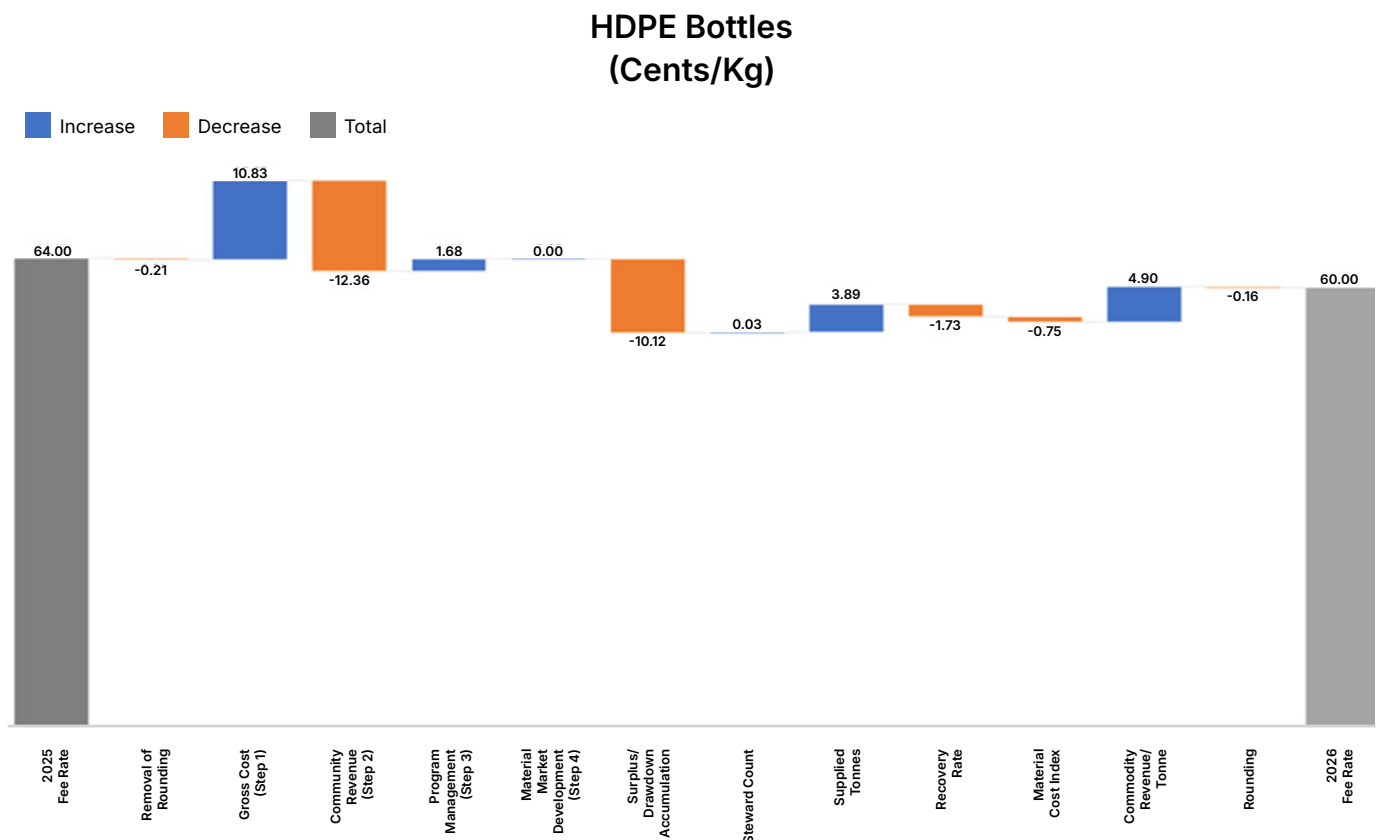
Fee Rate Change Example

As detailed in the overview section at the beginning of this report, graphs have been developed to illustrate the factors driving fee rate changes from 2025 to 2026. The graph below provides details for HDPE Bottles. Graphs for all other materials are available on the SK Recycles website.

The 2026 fee rate (the final bar on right) for HDPE Bottles is 64 cents/kg, and the 2025 rate (first bar on left) is 60 cents/kg, a decrease of 6.3% or 4 cents/kg.

The impact for each factor, listed at the bottom of the graph, is provided in cents/kg. Please see the Fee Setting section of this report for a description of these factors and their impact on material fee rates. Notable change factors for HDPE Bottles include:

- Increase: Gross Cost, Supplied Tonnes and decreases in Commodity Revenue/tonne
- Decrease: Surplus Drawdown and increases in Commodity Revenue/tonne



Future Outlook: Three-Year Cost Budget Forecast

For the third year, SK Recycles is providing a three-year budget forecast from 2026 through 2028 to reflect the expansion from shared to full EPR program. As outlined in the Program Plan, following Phase 1 of the transition, which commenced in December 2024, Phase 2 begins in February 2026 (covering all collectors with curbside and multi-family collection services), and Phase 3 will commence in February 2027.

In the 2026 budget, a staggered approach has been applied to the onboarding of eligible communities. This method reflects a gradual transition timeline and provides a conservative projection of program costs in 2026 rather than assuming the immediate participation of communities on the scheduled commencement dates. It is forecasted that by early 2028, all eligible communities will have fully transitioned to EPR.

The cost budgets for 2026, 2027 and 2028 are summarized in the table below.

Future Outlook (\$ in Millions)							
	2025 Budget	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2026 vs. 2025	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)	(b)	(c)	(d)	(e) = (b-a)/a	(f) = (c-b)/b	(g) = (d-c)/c
Supply Chain Costs	\$31.7	\$35.3	\$41.1	\$43.7	11.4%	16.4%	6.2%
Promotion & Education	\$0.7	\$0.8	\$0.8	\$0.8	20.2%	1.7%	1.4%
Program Management	\$2.2	\$2.8	\$2.8	\$2.9	28.0%	1.7%	1.4%
Total Costs	\$34.5	\$38.9	\$44.7	\$47.3	12.6%	15.1%	5.8%
Additional Information							
Collected Tonnes (Forecasted)	38,417	39,339	40,283	42,345	2.4%	2.4%	5.1%
Households serviced	386,499	395,775	405,274	424,160	2.4%	2.4%	4.7%
Cost per tonne collected	\$899	\$988	\$1,110	\$1,118	9.9%	12.4%	0.7%
Cost per household	\$89	\$98	\$110	\$112	9.9%	12.4%	1.1%
Program Recovery Rate Target	72.5%	72.5%	72.5%	TBD			

Recycle BC



Recycle BC

Recycle BC manages the province's extended producer responsibility program for packaging and paper recycling, having operated as a full EPR program since 2014 – the longest running EPR program in North America. For more information, visit [our website](#).

2025 Update

After originally submitting its Packaging and Paper Product Extended Producer Responsibility Plan in April 2023 and following ongoing discussions with the Ministry of Environment and Parks and resubmission, the organization was pleased to announce [approval](#) for the plan in September. The new plan includes ambitious material category recovery targets, including a recovery rate of 75% for rigid plastics and 50% for flexible plastics by 2027, requiring an increase in collected tonnes.

In anticipation of the Program Plan approval, Recycle BC has been working to prepare for new material category recovery targets. In 2025, Recycle BC made significant progress towards expanding flexible plastics collection options, continuing program innovations and advancing environmental outcomes. To date this year, a major milestone was the launch of residential flexible plastics collection in two British Columbia communities. In addition, Recycle BC extended the opportunity for segregated flexible plastics collection to all curbside and multi-family collection partners effective January 1, 2025, as part of updated collector agreements.

On January 1, 2025, Maple Ridge became the first community in B.C. to receive curbside collection of segregated flexible plastics through new pink boxes and carts.



Photo: In September 2025, Recycle BC received program approval from BC's Ministry of Environment and Parks.

This expansion continued on June 1 when West Vancouver launched the monthly curbside collection of flexible plastics using pink collection boxes delivered to residents. These initiatives support increasing collection rates to meet Program Plan targets while providing convenient recycling options for materials that have traditionally been collected only at depots.

Program innovation extended beyond curbside collection through new partnership initiatives in 2025. For example, in May, Recycle BC supported “Beyond the Curb,” a weekend recycling hub program in the capital city of Victoria from May through December. This pilot program was developed to support the City’s goal to reduce landfill waste by 50% by 2040 and to address resident feedback that showed 64% of those surveyed reported challenges recycling hard-to-collect materials.

Recycle BC also began the process of in-housing post-collection services that are currently outsourced to one service provider. This means Recycle BC will provide full operational oversight of its entire reverse supply chain, from collection to receiving, processing, logistics and commodity marketing. This decision was made to ensure Recycle BC’s reverse supply chain continues to grow efficiently and resiliently through improved relationships, ongoing transparency and by controlling long-term risk. Recycle BC is in the midst of the procurement process to establish the network to take effect in June 2026.



Photo: In May 2025, Recycle BC expanded its curbside program to include flexible plastics, such as bread bags, overwrap and crinkly wrappers like chip bags, for District of West Vancouver households.

During the year there were several governance changes, including a leadership transition on April 1 with Sam Baker assuming the role of executive director following a comprehensive search process. We were very pleased that outgoing Executive Director Tamara Burns continued to support the organization as a strategic advisor during the transition period before her retirement on September 30, 2025.

Other governance changes this year included an announcement that, effective January 1, 2026, Recycle BC and SK Recycles will formally merge following many years of sharing resources under the informal banner of Western Canada. Going forward there will be a single governance body to oversee the two provincial programs. This advancement reflects the continuous improvement culture of the organizations, gaining efficiency in governance without impacting producer reporting or membership agreements.

Program Performance

In July 2025, Recycle BC published its 2024 Annual Report on program performance. In 2024, Recycle BC successfully collected and managed over 208,000 tonnes of residential packaging and paper, resulting in a recovery rate of 83.3%. For more information about Recycle BC's 2024 performance, please see the table below and the [2024 Annual Report](#).

Recycle BC Performance			
	2024	2023	YOY VARIANCE
RECYCLING PERFORMANCE			
Gross Collected Tonnes	217,637	211,498	2.9%
Net Collected Tonnes ¹	208,484	201,033	3.7%
Supplied Tonnes	250,173	252,507	-0.9%
Recovery Rate	83.3%	79.6%	3.7%
Program Plan Recycling Target ²	See note**	See note**	
Total Population Served by PPP Program ³	5,675,009	5,502,666	3.1%
Recovered KG per Capita	36.7	36.5	0.6%
ACCESSIBILITY PERFORMANCE			
Total Households Served	2,138,442	2,080,639	2.8%
Per cent of Households with Access to PPP Program ³	99.5%	99.4%	0.1%
COST PERFORMANCE			
Net Collected Tonnes ¹	208,484	201,033	3.7%
Net Cost	\$ 151,167,745	\$ 143,982,670	5.0%
Net Cost per Tonne	\$725	\$716	1.2%
Net Cost per Capita	\$27	\$26	1.8%
Promotion & Education Cost per Capita	\$0.38	\$0.38	-0.1%

¹ Net tonnes collected and recovery rate reflect the exclusion of tonnes collected by Recycle BC on behalf of other stewardship programs for reporting in their annual reports.

² At the time of the 2024 Annual Report publication, the updated Program Plan had not yet been approved by the Ministry.

³ Represents access to curbside, multi-family and/or depot services. Calculation of Total Population Served has been updated by supplementing the 2021 census data (used in prior annual reports) with population estimates by Regional District from BC Stats for 2023 and 2024.

2026 Budget Overview

The 2026 budget reflects increases of 9.7% due to annual contractual obligations, changes in the post-collection system beginning in June 2026, the focus on improvement in the recovery rates for flexible and rigid plastics and growth in program awareness to meet program plan targets.

2025 Surplus

Recycle BC's budgets are developed based on forecasts and assumptions about reverse supply chain elements that can be challenging to predict. For example, the number of tonnes available for collection and revenue for the commodities recovered can vary significantly year-over-year.

Recycle BC is currently projecting that for 2025, a lower volume of tonnes managed and higher producer revenue, will result in a \$5.2 million favorable outcome over the budgeted position. As discussed further below, Recycle BC intends to utilize this projected surplus to offset fee increases for 2026.

2026 Fee Budget

Recycle BC's 2026 budget includes planned supply chain costs of \$193.1 million, an 8.6% increase from 2025. Including other costs, \$207.2 million is planned for the 2026 budget, an \$18.3 million (9.7%) increase from 2025. As noted in the above budget overview section, the increased expense is primarily due to annual contractual obligations, post-collection changes and increased plastics recovery and program awareness.

The Promotion and Education budget in 2026 has increased by \$1.7 million as compared to 2025. Program engagement in 2026 will continue to support the enhancement of resident trust and outreach and education needed to increase the program's recovery rate, as a primary focus, and to introduce activities that support program plan commitments and targets for material recovery and program awareness.

Program Management expenses have increased by \$1.4 million in 2026 as compared to 2025 due in large part to improved IT systems and an increase in administrative services needs resulting in increased fees with Circular Materials.

To mitigate the \$18.3 million cost increase, the Recycle BC Board of Directors has authorized a \$7.5 million drawdown of accumulated surplus. Following this drawdown, the total approved fee budget is \$199.7 million, representing a \$30.8 million (18.2%) increase from the 2025 total fee budget of \$168.9 million. Of this increase, as seen below, \$12.5 million is driven by the difference in surplus drawdown year over year, where the Board of Directors approved a \$20 million drawdown in 2024 to offset the 2025 fee budget.

Recycle BC Fee Budget (\$ in Millions)			
	2026	2025	YOY VARIANCE
Supply Chain Costs ¹	\$193.1	\$177.9	8.6%
Promotion & Education ²	\$3.9	\$2.2	75.6%
Program Management	\$10.2	\$8.8	15.8%
Program Management as % of the Cost Budget	4.9%	4.7%	0.2%
Total Cost Budget	\$207.2	\$188.9	9.7%
Reserve Accumulation / (Drawdown)	-\$7.5	-\$20.0	-62.5%
Total Fee Budget	\$199.7	\$168.9	18.2%
Additional Information			
Collected Tonnes (Forecasted) (Net of Third-Party Tonnes)	219,624	217,497	1.0%
Supply Tonnes (Reported by Producers)	248,300	247,688	0.2%
Average fee rate (cents per kg) (Total fee budget/ supply tonnes)	80 c/kg	68 c/kg	17.6%

¹ 2026 includes \$4.1 M in Step 4/market development fees attributable to Plastic Film and Plastic Laminates.

² 2026 includes \$0.5M in Step 4/market development fees attributable to Plastic Film and Plastic Laminates.

Reserve Policy

Recycle BC maintains a reserve fund on behalf of producers to ensure that sufficient funds are available for unexpected costs. Considering the approved \$7.5 million drawdown, at the end of 2026, reserves of approximately three months of the 2026 operating budget will remain in a restricted fund for future contingencies. This drawdown is consistent with Recycle BC's past practice of allocating surplus, if any (including excess commodity revenue), to reduce fees where possible while maintaining prudent reserves. For example, in the 2025 fee budget, a \$20 million drawdown was taken. From 2022 to 2026, a total of \$48.5 million of surplus has been returned to producers while maintaining an appropriate reserve position.

2026 Fee Schedule

Average 2026 fee rates increased by 17.6% with reserve drawdown partially offsetting the total fee budget increase. 2026 fee rates introduce two new materials – Kraft Paper and PET Thermoforms. These materials were previously aggregated with Corrugated Cardboard and PET Bottles respectively and now have their unique fee rates based on their inputs to the fee model. Both these materials have the most significant fee rates variances. Telephone Books and Steel Paint cans have been rolled up with Magazine & Catalogues and Other Steel Packaging respectively.

Other than the two materials mentioned earlier, the highest increases are seen in Expanded Polystyrene followed by both categories of flexible plastics, namely Plastic Film and Plastic Laminates. Expanded Polystyrene increased by 36.5% primarily driven by the increase in the program budget and a decrease in supply tonnes. Plastic Film and Plastic Laminates have significant variances on account of Step 4 investments. Categories with below average rate changes include Aluminum Food and Other Containers and PET Bottles.

Recycle BC Fee Schedule (Cents/Kg)				
Category	Material	2026 Fee Rates (cents/kg)	2025 Fee Rates (cents/kg)	Variance
Printed Paper	Newsprint	76.00	69.00	10.1%
	Magazines, Catalogues & Telephone books ²	29.00	28.00	3.6%
	Other Printed Paper	80.00	72.00	11.1%
Paper Packaging	Corrugated Cardboard	60.00	53.00	13.2%
	Kraft Paper ¹	77.00	53.00	45.3%
	Boxboard	37.00	31.00	19.4%
	Gable Top Cartons	80.00	69.00	15.9%
	Paper Laminates	77.00	62.00	24.2%
	Aseptic Containers	91.00	83.00	9.6%

Recycle BC Fee Schedule (Cents/Kg)				
Category	Material	2026 Fee Rates (cents/kg)	2025 Fee Rates (cents/kg)	Variance
Plastics	PET Bottles	97.00	98.00	-1.0%
	PET Thermoforms ¹	134.00	98.00	36.7%
	HDPE Bottles	47.00	40.00	17.5%
	Plastic Film	184.00	146.00	26.0%
	Plastic Laminates	184.00	146.00	26.0%
	Expanded Polystyrene	407.00	310.00	31.3%
	Rigid Polystyrene	151.00	125.00	20.8%
	Other Plastics	101.00	86.00	17.4%
Steel	Other Steel Packaging including Paint cans ²	68.00	62.00	9.7%
	Steel Aerosols	48.00	42.00	14.3%
Aluminum	Aluminum Food & Other Containers	48.00	59.00	-18.6%
	Other Aluminum Packaging	70.00	67.00	4.5%
Glass	Clear Glass	58.00	48.00	20.8%
	Coloured Glass	58.00	48.00	20.8%

¹ Kraft Paper and PET thermoform have been disaggregated from Corrugated Cardboard and PET Bottles respectively.

² Telephone books and Steel Paint Cans have been rolled up in Magazines and Catalogues and Other Steel Packaging respectively.

2026 Flat Fees for Low-Volume Stewards

Low volume and flat fee rates for stewards supplying between 1,000 and 15,000 kg annually increased by 15% to 18% from 2025, consistent with the budget increase.

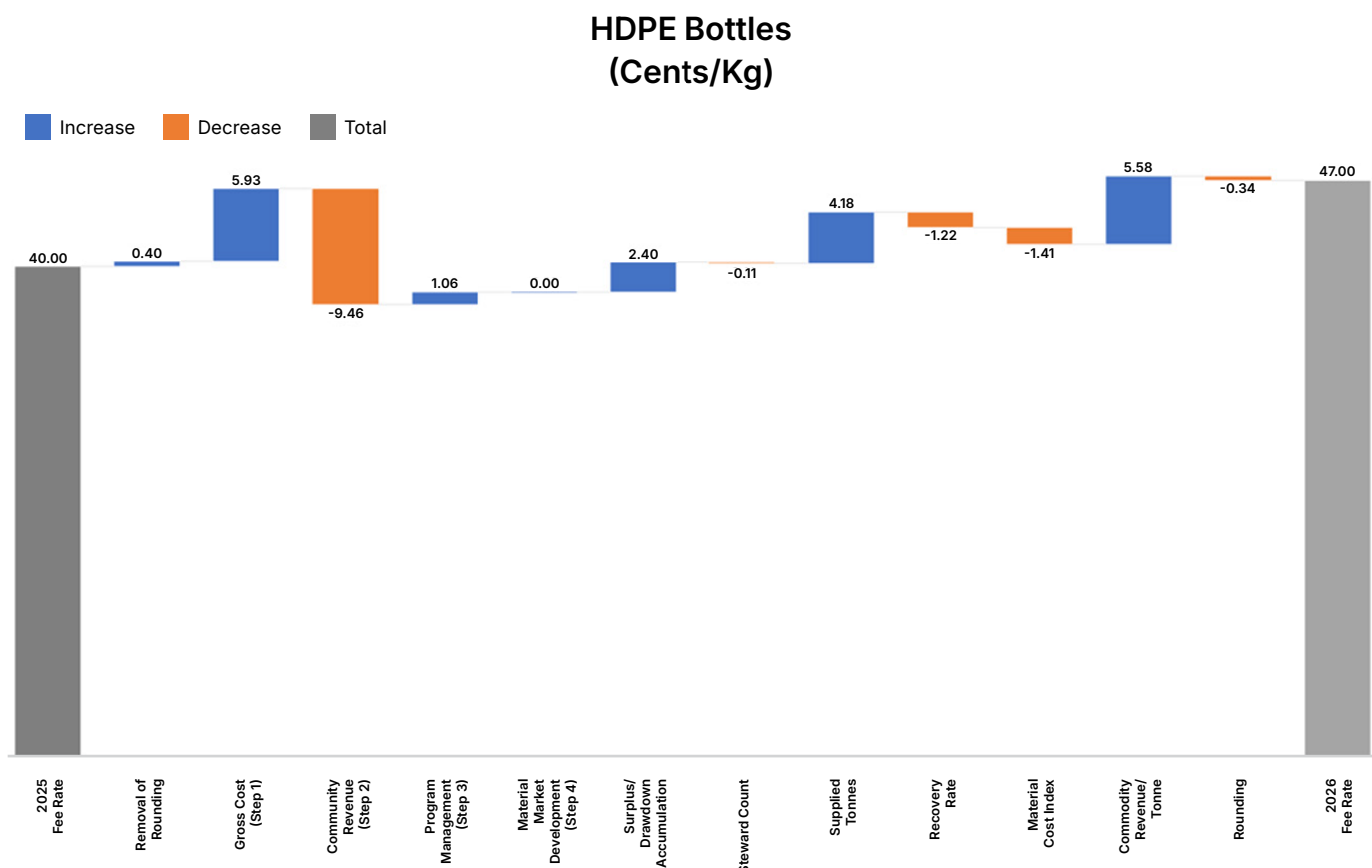
Recycle BC Low-Volume Fees			
Total Supplied (Kg)	2026	2025	Variance %
1,000 - 2,499	\$1,500	\$1,300	15.4%
2,500 - 4,999	\$3,500	\$3,000	16.7%
5,000 - 9,999	\$8,300	\$7,000	18.6%
10,000 - 15,000	\$13,900	\$11,800	17.8%

Fee Rate Change Example

As detailed in the overview section at the beginning of this report, graphs have been developed to illustrate the factors driving fee rate changes from 2025 to 2026. The graph below provides details for HDPE Bottles. Graphs for all other materials are available on the Recycle BC [website](#).

The 2026 fee rate for HDPE Bottles is 47 cents/kg, while the 2025 rate was 40 cents/kg. The impact for each factor listed at the bottom of the graph is provided in cents/kg. Please see the Fee Setting section of this report for a description of these factors and their impact on material fee rates. Notable change factors for HDPE Bottles include:

- Gross Cost, decrease in commodity revenue per tonne, changes in supply and decrease in surplus drawdown.
- Increase commodity revenue, decrease in recovery rates and changes in the Material Cost Index.



Future Outlook: Three-Year Cost Budget Forecast

Recycle BC forecasts for 2026 to 2028 budgets are shown in the table below. With a view to meeting material recovery performance targets, outlined in Recycle BC's newly approved program plan, a significant increase in collected tonnes will need to occur by 2027.

As post-collection is a price-per-tonne element, the greater the tonnes, the greater the program expense to manage. Additionally, as Recycle BC has almost completed its accessibility expansion, it will require increased Promotion and Education efforts to drive resident awareness and to get materials, particularly flexible plastics, rigid plastics and metal, out of the waste stream and into the blue box to achieve targets.

The forecast below reflects the budget increases that will be needed across the board to accommodate these expenses in several categories. Forecasted program metrics are also presented below which provide the basis upon which budget forecasts are created.

Future Outlook (\$ in Millions)							
	2025 Budget	2026 Budget	2027 Draft Forecast Budget	2028 Draft Forecast Budget	Variance % 2026 vs. 2025	Variance % 2027 vs. 2026	Variance % 2028 vs. 2027
	(a)	(b)	(c)	(d)	(e) = (b-a)/a	(f) = (c-b)/b	(g) = (d-c)/c
Supply Chain Costs	\$177.9	\$193.1	\$209.6	\$220.5	8.5%	8.6%	5.2%
Promotion & Education	\$2.2	\$3.9	\$4.0	\$4.1	77.3%	3.0%	3.0%
Program Management	\$8.8	\$10.2	\$10.5	\$10.8	15.9%	3.0%	3.0%
Total Costs	\$188.9	\$207.2	\$224.1	\$235.5	9.7%	8.2%	5.1%
Additional Information							
Supply Tonnes (Reported by Producers)	247,688	248,300	250,000	250,000	0.2%	0.7%	0.0%
Collected Tonnes (net of third-party tonnes)	217,497	219,624	230,283	237,831	1.0%	4.9%	3.3%
Total Households served	2,154,829	2,155,173	2,174,544	2,199,282	0.0%	0.9%	1.1%
Total Population served	5,692,463	5,679,454	5,723,268	5,789,234	-0.2%	0.8%	1.2%
Cost per tonne collected \$/tonne	\$869	\$943	\$973	\$990	8.6%	3.2%	1.7%
Cost per household	\$88	\$96	\$103	\$107	9.7%	7.2%	3.9%
Cost per capita	\$33	\$36	\$39	\$41	9.9%	7.4%	3.9%
Promotion & Education cost per capita	\$0.39	\$0.69	\$0.70	\$0.72	77.7%	2.2%	1.8%
Net recovery rate	82.7%	83.3%	86.7%	89.6%	0.6%	3.4%	2.8%
Program Recovery Rate Target (excluding contamination)	79.0%	80.0%	80.0%	TBD	1.0%	0.0%	
Est. Program Recovery Rate to Meet Material Category Recovery Targets	86.0%	86.0%	87.0%	TBD	0.0%	1.0%	

Appendix

1. Harmonized List of Producer Reporting Categories

In 2025, Circular Materials, Multi-Material Stewardship Manitoba, SK Recycles, Recycle BC and Éco Entreprises Québec collaborated to harmonize producer reporting categories nationwide. Following consultation with producers, below is the harmonized list of reporting categories to be implemented for 2027 producer annual supply data reports.

Printed Paper	Newspapers
	Newsprint (inserts and circulars)
	Magazines, Catalogues and Directories
	Paper for General Use and Other Paper
	Books
Paper Packaging	Gable Top Containers - Beverage
	Gable Top Containers
	Aseptic Containers - Beverage
	Aseptic Containers
	Polycoated/ Laminated Paperboard
	Polycoated/ Laminated Paper
	Kraft Paper and Packaging
	Corrugated Cardboard
	Paperboard and Moulded Fibre
	Other Paper and Paperboard Packaging
	Alternative Fibres
	Natural Textiles
	Cork and Wood Packaging

Rigid Plastic Packaging	Clear/Transparent Blue or Green PET Bottles, Jars and Jugs
	Colour/Opaque PET Bottles, Jars and Jugs
	Clear/Transparent Blue or Green PET Bottles, Jars and Jugs - Beverage
	Colour/Opaque PET Bottles, Jars and Jugs - Beverage
	Clear/Transparent Blue or Green PET Thermoform Containers
	Colour/Opaque PET Thermoform Containers
	Other PET Rigid Packaging
	Natural HDPE Bottles, Jars and Jugs
	Colour/Opaque HDPE Bottles, Jars and Jugs
	Natural HDPE Bottles, Jars and Jugs - Beverage
	Colour/Opaque HDPE Bottles, Jars and Jugs - Beverage
	Large Format HDPE Rigid Packaging
	Other HDPE Rigid Packaging
	PLA or Other Degradable Rigid Packaging
	PLA or Other Degradable Rigid Packaging - Beverage
	Extruded/ Expanded PS - Food Packaging
	Expanded PS - Other
	PS Rigid Packaging
	PS Rigid - Beverage
	PP Rigid Packaging
	PP Rigid Packaging - Beverage
	PVC/ PVDC Rigid Packaging
	Other PP Rigid Packaging
	Other Rigid Plastic Packaging
	Other Rigid Plastic Packaging - Beverage
	Certified Compostable Rigid Plastic Packaging
Flexible Plastic Packaging	LDPE/HDPE Transparent Flexible Packaging
	LDPE/HDPE Opaque Flexible Packaging
	PLA and Other Degradable Flexible Packaging
	PVC/ PVDC Flexible Packaging
	PP Flexible Packaging
	Multi-Material and Other Flexible Packaging
	Multi-Material and Other Flexible Packaging - Beverage
	Synthetic Textiles
	Certified Compostable Flexible Plastic Packaging

Steel Packaging	Steel Aerosol Containers
	Steel Containers and Packaging
	Steel Containers - Beverage
Aluminum Packaging	Aluminum Aerosol Containers
	Aluminum Containers and Packaging
	Aluminum Containers - Beverage
Glass Packaging	Glass Packaging
	Glass Packaging - Beverage
	Ceramic and Porcelain

